



Madison County Council of Governments
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www.mccog.net

R05-14-A-104

FY14 ARC Proposal
Electronic submission

January 22, 2013

Environmental Management Support, Inc.
Attn: Mr. Don West
8601 Georgia Avenue, Suite 500
Silver Spring, MD 20910
Phone (301) 589-5318

Re: **FY2014 Madison County Community-Wide Assessment Grant Application**

Dear Mr. West:

On behalf of the Madison County Council of Governments (MCCOG), I am pleased to submit the enclosed application for a Community-Wide Assessment Grant for Madison County, Indiana in hopes of obtaining \$200,000 in Hazardous Substance Funding and \$200,000 in Petroleum Funding to continue addressing Brownfield issues throughout the county. Madison County's (the County) industrial legacies include dozens of former manufacturing companies, UST sites, automotive sites, landfills and plating facilities. Many of these abandoned properties are scattered throughout the community and have directly contributed to the degradation and decline of the County because of the concentration of contaminated land in older urban areas of the county that are in direct contact with sensitive populations and waterways. MCCOG recognizes a great community-wide need for assessment and redevelopment efforts in order to improve the county's economy and strengthen the cross-community cooperation in taking a proactive approach to addressing Brownfields.

The county is geographically located on eastern edge of central Indiana, northeast of Indianapolis. The population in the county is centered in the cities and towns the Interstate 69 (I-69) corridor, State Routes 9 and 37, the White River, and various railroad lines. The remainder of the county is rural and agricultural land. In the mid-1800s, the communities of Alexandria, Anderson, Elwood, Frankton, Lapel, Pendleton, and Summitville were established along the county's main transportation routes and waterways. During the 1900s, the discovery of natural gas, a cheaper alternative fuel source, attracted manufacturing operations to the county and these communities experienced a population boom as they attracted workers from nearby areas. These communities continued to prosper as the automotive industry, specifically General Motors (GM) and its suppliers, moved large manufacturing and industrial plants into the county. GM's influence in the county peaked in the late 1970s when over 27,000 residents were employed by GM and its suppliers. In the past 30 years, GM shuttered plants, and in 2007, the last GM facility in Anderson, the county's largest city and County Seat, completely closed. GM's exit from the county in conjunction with the nation-wide recession has decimated the once strong economic base of the county and disproportionately impacted its minority and sensitive residents.

The continuing downward spiral of manufacturing industries has resulted in not only enormous job losses in the county, but also the creation of both large and small Brownfields in and around the county's urban centers and surrounding residential neighborhoods. The MCCOG must carefully consider where it utilizes its resources, balancing the necessary task of attracting and nurturing new businesses and residents to the county while maintaining the rural character and abundance of viable farmland. The most paramount concern is the redevelopment in areas with existing infrastructure (infill) that will not infringe on agricultural lands. The Assessment Grant will support the key first step towards this managed growth approach, the identification and assessment of Brownfields in urban areas within the county that are impacting the health and welfare of residents and the environment.

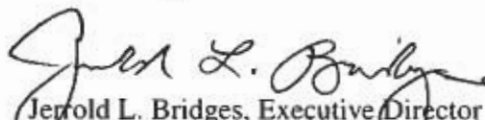
Applicant Information

- A. Applicant Identification: Madison County Council of Governments
County Government Center
16 East Ninth Street, Suite 100
Anderson, Indiana 46016
- B. Applicant DUNS #: 602433133
- C. Funding Requested: i) Grant Type: Assessment Grant
ii) Federal Funds Requested: \$400,000 Combined Proposal
iii) Contamination: \$200,000 Hazardous Substances & \$200,000 Petroleum
iv) Community-wide
- D. Location: Madison County, Indiana
- E. Property Location: N/A (for site specific proposals only)
- F. Contacts: i) Project Director: Mr. Allan Henderson, Planning Manager
Phone: (765) 641-9482
Email: ahenderson@mccog.net

ii) Chief Executive: Mr. Jerrold Bridges, Executive Director
County Government Center
16 East Ninth Street
Anderson, Indiana 46016
Phone: (765) 641-9482
Email: jbridges@mccog.net
- G. Date Submitted: January 22, 2014
- H. Project Period: Three years (must not exceed three years for assessment grants)
- I. Population: Population of Madison County: 131,636 (2010 U.S. Census)
- J. Special Considerations: Attached

MCCOG is very grateful for the U.S. EPA's continuing support of the needs in Madison County and would greatly appreciate your strong consideration of our assessment grant application. If you have any questions regarding this application or if any additional information is needed, please contact Mr. Allan Henderson, MCCOG Planning Manager at (765) 641-9482 or at ahenderson@mccog.net.

Respectfully,


Jerrold L. Bridges, Executive Director
Madison County Council of Governments

Cc: Ms. Deborah Orr, U.S. EPA Region 5 Brownfields Coordinator

FY 2014 UNITED STATES ENVIRONMENTAL PROTECTION AGENCY (EPA) BROWNFIELDS
HAZARDOUS SUBSTANCES AND PETROLEUM ASSESSMENT GRANT APPLICATION

Submitted by Madison County Council of Governments (MCCOG), Madison County, Indiana

1. Community Need: Madison County (County) has a long successful manufacturing and industrial history. In the early 1900's, large companies constructed manufacturing facilities in the County due to ample supplies of inexpensive natural gas. General Motors (GM), the largest company to close all operations in the County, employed over 25,000 County residents at their peak. From the mid 1980's to the late 2000's major manufacturing and industrial employers eliminated or relocated nearly all of the traditional manufacturing jobs throughout the County. In May 2008, two longstanding manufacturers in Elwood, Indiana, a city with a population of less than 9,000 people, closed within weeks of each other displacing 366 workers. The elimination of tens of thousands of high paying manufacturing jobs has had a devastating impact on the economy and disproportionately affected urban areas and sensitive populations throughout the County. The ripple effects caused by these manufacturing job losses have severely limited the resources available to local governments to address brownfield challenges, due to the dramatic reduction in collected tax revenues.

Over 100 years of industrial, associated retail operations and manufacturing support businesses have created hundreds of brownfield sites throughout the County's urban centers. The presence of these sites has had a severe adverse impact on the health and welfare of the County's communities. In many cases, brownfield sites encroach on sensitive populations living in low-income residential neighborhoods. Community leaders are struggling to keep the County's blighted properties from affecting residents, schools, precious farmland, and waterways. The immediate goals are to identify and investigate high priority sites and remediate environmental impacts. These efforts will lead to improved health and welfare of residents and create redevelopment opportunities and increase employment in parts of the County that need it the most. The Madison County Council of Governments (MCCOG) assist in regional planning with local communities and the project allocation of limited County resources.

MCCOG is in dire need of financial assistance to address the County's brownfield challenges. Balancing the task of attracting new businesses and residents to the County, while in a parallel effort protecting precious natural resources and farmland is of utmost importance to County leaders. MCCOG has identified county-wide brownfields redevelopment as critical to economic recovery and future growth in the County. With a U.S. EPA Community Wide Brownfield Assessment Grant, MCCOG can work to determine the extent of brownfields contamination, control contaminant migration, protect health and welfare in County communities, and improve the overall quality of life for County residents.

a. Targeted Community and Brownfields

i. Targeted Community Description: The County is geographically located in east central Indiana, northeast of Indianapolis. The population in the County is centered on the cities and towns along the Interstate Highway 69 (I-69) corridor, State Route 9, the White River, and various railroad lines. The remainder of the County is rural with agricultural land. In the early 1900s, the communities of Alexandria, Anderson, Elwood, Frankton, Lapel, Pendleton, and Summitville were established along the County's main transportation routes and waterway. The discovery of natural gas in the area attracted numerous large companies to the communities in the County. These communities continued to prosper as the automotive industry, specifically GM and its suppliers, moved large manufacturing and industrial plants into the County and became the focal points of the community causing a population boom. The presence of large manufacturers led to the development of thousands of smaller industrial operations such as various metal working operations and retail businesses including gas stations and dry cleaners.

ii. Demographic Information: The loss of the manufacturing base, in conjunction with the nation-wide recession decimated the once strong economic base of the County. This had a disproportionate adverse impact on the County's minority and sensitive residents. Population indicators, unemployment rates, poverty rates, minority percentages, and income rates are shown in the table below, further exemplifying the current need for funding in the County. This shows that unemployment and poverty levels in the County and its largest urban areas are worse than in both Indiana and the United States as a whole.

	Anderson	Elwood	Alexandria	Madison County	Indiana	United States
Population ¹	56,129	8,614	5,145	131,636	6,483,802	308,745,538
Unemployment ²	9.5%	- ⁴	- ⁴	9.5%	8.0%	7.8%
Poverty Rate ³	22.2%	15.4%	17.7%	14.7%	13.5%	13.8%
Percent Minority ¹	21.2%	3.3%	2.6%	12.3%	15.7%	27.6%
Per Capita Income ³	\$18,460	\$19,956	\$18,345	\$24,058	\$24,058	\$27,334
Med. Household Income ³	\$34,782	\$34,908	\$36,059	\$43,256	\$47,697	\$51,914
¹ Data from the 2010 U.S. Census data and is available at www.census.gov/ ; ² Data from the U.S. Bureau of Labor Statistics and is available at www.bls.gov/ ; ³ Data from the 2006-2010 American Community Survey is available at factfinder2.census.gov/faces/nav/jsf/pages/index.xhtml ; ⁴ Information Not Available						

iii. Brownfields: The primary brownfield challenge is the concentration of contaminated sites in urban areas of the County that are in direct contact with sensitive populations and waterways. Most of the County's significant brownfield challenges are located within areas with the highest population densities. Because the County is primarily agricultural, there are very few brownfields located outside of the cities/towns, thus creating an accumulation of contamination near heavily populated residential areas throughout the County. These brownfields are negatively impacting sensitive populations by exposing them to numerous contaminants by direct contact, airborne particulates inhalation, ingestion, and vapor intrusion pathways. The Indiana Department of Environmental Management (IDEM) has identified over 150 sites in the County with known environmental contamination (hazardous substances and petroleum products) or that are likely contaminated (underground storage tank, industrial waste generators, manufactured gas plants, etc.). An inspection, conducted by MCCOG, of the County's major roads identified 120 more potential brownfields including gasoline stations, automotive repair shops, dry cleaners, machine shops, auto body shops, and manufacturing plants. The high priority brownfield sites listed in the table below were chosen based on size, potential for contamination and location to sensitive populations. The adverse impacts of the contaminants of concern are detailed and the close proximity of sensitive populations at-risk to exposure are identified.

Site	City	Potential Contaminants	Health Effects ¹
State Plating (21 acres)	Elwood [CT102]	Barium, hexavalent, chromium, lead, nickel	Respiratory problems, gastrointestinal ulcers, reproductive system damage, cancer, liver/kidney damage
Sensitive/At-Risk: Low-income residential neighborhood, agricultural land			
Aladdin Lamp (Manufacturing) (14 acres)	Alexandria [CT106]	Metals, lead, PAHs, VOCs	Respiratory problems, anemia/bone marrow problems, nerve and liver/kidney damage
Sensitive/At-Risk: Low-income residential neighborhood			
Downtown UST Sites (Sizes vary) (2-block area)	Pendleton [CT117]	Lead, VOCs, PAHs	Respiratory problems, anemia/bone marrow problems, nerve and liver/kidney damage
Sensitive/At-Risk: Fall Creek, South Elementary School, women of child-bearing age			
Bulk Fuel Depot (1 acre)	Anderson [CT3]	Lead, VOCs, PAHs	Respiratory problems, anemia/bone marrow problems, nerve damage, liver/kidney damage
Sensitive/At-Risk: Low-income residential neighborhood, White River, Park Place Children's Center, community park			
South Side Gas	Anderson	Cadmium, chromium, lead,	Respiratory problems, anemia/bone

Stations (Sizes vary) (5-block area)	[CT5 and CT120]	VOCs, PAHs	marrow problems, nerve damage, liver/kidney damage
Sensitive/At-Risk: Low-income residential neighborhood, African American neighborhood, community park, baseball fields			
¹ Agency for Toxic Substances and Disease Registry (ATSDR), ToxFAQs; CT = Census Tract			

The second brownfield challenge is the migration of contaminants from brownfield sites to streams leading to the White River. Downstream communities such as Noblesville and Indianapolis utilize the White River as their primary water supply source. Ninety-Five percent (95%) of the County lies directly within the White River watershed. Stormwater discharges including run-off from priority brownfields including State Plating and Bulk Fuel Depots presents a threat to water quality and aquatic life. The White River is home to various species of birds (Loggerhead Shrike, King Rail) and plants (Bog Bluegrass, Butternut) that are listed in Indiana's Endangered, Threatened, and Rare Species program. These and other sensitive species require protection from contaminated run-off and groundwater.

iv. Cumulative Environmental Issues: Many other cumulative environmental issues pose significant risk of exposure to residents, specifically in the cities of Alexandria, Elwood, and Anderson. These exposure risks are a result of impacts from identified priority sites and a variety of other factors related to the County's industrial past. Particulate matter in soil from decades of air deposition, illegal dumping of industrial waste in low areas near waterways and widespread improper closure of sites with underground storage tanks (USTs) all contribute to environmental risks in the County's urban centers. In Anderson, the County Seat and largest and most populated city, there are three identified dump sites. The Industrial Removal Landfill, Mounds Mall area (potential landfill prior to retail development), and the Delaware St. Dump are all community concerns based on their close proximity to sensitive populations in the community. Factories such as the Hanson-Van Winkle Munning Factory and the Lynch Machinery Factory in Anderson are also potential environmental concerns. Bulk Fuel Depots that were distribution points for various petroleum products sitting in central locations in the County are also a concern. Anderson has two bulk fuel depots that were in operation for more than 100 years, Alexandria has two depots that were in operation for 60-80 years, and Elwood has one bulk fuel depot. Dry cleaners and gas stations, that are not included in the priority sites detailed above, pose additional environmental issues for sensitive populations. Many former gas and auto service stations are located on major corridors adjacent to low income residential areas, and still have USTs present. The accumulation of each environmental threat posed by these factors further increases the County's urgent need for funding in order to protect the health and welfare of residents.

b. Impacts on Targeted Community: Exposure to contaminants through various pathways from brownfields in the County may cause a wide range of adverse effects on the health of the County's population. For example, lung cancer incidence, other lung diseases and death rates in the County are higher than in Indiana and the United States. Exposure to contaminants from brownfield sites could be a contributing factor to the observed impacts. A high percentage of those living near brownfield sites are low-income and minority individuals, therefore these sensitive populations are disproportionately impacted by the observed adverse health effects. The following table notes the adverse health effect statistics associated with contaminants potentially found at brownfields throughout the County's urban centers.

	Lung and Bronchus Cancer Incidence/Death^{1,2}	Infant Mortality Rate (2007)^{1,5}	Chronic Bronchitis (2010) ^{1,5}	Emphysema^{1,5}
Unites States	68/52	6.9%	N/A	N/A
Indiana	79/62	7.55%	32.5	14.3
Madison County	81/64	6.57%	33.9	15.8

¹Center for Business and Economic Development, Ball State University, EPA Grant Writers' Tool, 2004-2008;

²Rates per 100,000; ³Madison County 2009 Community Health Status Report, U.S. Department of Health and Human Services; ⁴State Profiles: Indiana 2009, National Center for Health Statistics; ⁵Rates per 1,000

The County had the 5th highest number of asthma hospitalizations and the 6th highest number of asthma emergency department visits in the state in 2005 (*Indiana State Department of Health, The Burden of Asthma in Indiana, Second Edition, March 2008*). The Madison County 2009 Community Health Status Report indicates that low birth weight, infant mortality, colon cancer, and lung cancer rates in the County are elevated when compared to the U.S. and peer counties with similar population composition and demographics (*U.S. Department of Health and Human Services*). There is a high possibility that exposures to air and groundwater pollutants from brownfield sites have played a pivotal role in the elevated low birth weight, infant mortality, colon cancer, and lung cancer rates in the County.

c. Financial Need: MCCOG needs funding to assess brownfields that are contributing to the ongoing deterioration of neighborhoods, commercial and industrial districts. Redevelopment of these urban sites will provide impoverished residents with much needed employment opportunities and increase the County's property and income tax bases.

i. Economic Conditions: The primary financial issue adversely affecting the County's economy is the lack of quality employment opportunities, which disproportionately impacts impoverished neighborhoods in urban areas of the County. In June 2008, unemployment in the County was at 6.5%; however, by January 2010, unemployment in the County had nearly doubled to 12.6% (*Bureau of Labor Statistics, Local Area Unemployment Statistics, 2008 and 2010*). Unemployment in the County is now at 9.5%, which is higher than the Indiana and U.S. rates. Compounding the employment problem is that once manufacturing jobs are lost, replacement jobs are generally lower paying service jobs. The average wage for manufacturing jobs in the County in 2010 was \$40,451, while the average earnings for the retail trade was \$23,611 (*Indiana Department of Workforce Development, Madison County, In-Depth Profile, 2010*). The average wage for manufacturing jobs in 2008 was \$86,967, which signifies a 53.5% decline in a two-year span. This decrease in income is being felt by low-income residents in the County. The number of families receiving food stamps in the County has increased by approximately 159% in the past 10 years (*STATS Indiana, Family and Social Services Data for Madison County, 2010*), and over 52% of the children in the County now receive free/reduced lunches (*Indiana Department of Education/School and Community Nutrition Programs, 2010*). This income decrease is also having negative social impacts. The number of property and larceny/theft crimes per year in the County increased by 60%-63% between 1991 and 2009 (*Uniform Crime Reporting Statistics, Madison County Sheriff Department*).

ii. Economic Effects of Brownfields: The second financial concern that brownfield sites have on the County's economy is the decreases in revenue County municipalities have to operate and support redevelopment. Indiana revised its property tax codes to provide phased property tax cuts for both residents and businesses. Between 2008 and 2012, property tax revenue in the County decreased by over 20% (2012 Madison County Property Tax Report). The reduction in business and corporate tax revenue, resulting from the downsizing and bankruptcy of numerous large and small companies, and the lack of new growth to replace them exacerbates the problem. As both large and small industrial operations close and residences fall into foreclosure (over 196 foreclosures are currently listed for the County (*RealtyTrac.com*) and over 368 bankruptcies have been declared (*Foreclosure.com*)) and are abandoned, the number of brownfields in the County increases and property values remain suppressed, further decreasing property tax revenue. The following table shows the sensitive populations and poor conditions in the areas in which the priority brownfields are located.

	Anderson			Elwood	Alexandria	Pendleton	Madison County
Poverty Rate ²	33.6%	38.1%	23.3%	16.0%	16.2%	6.8%	14.7%
Per Capita Income ²	\$14,825	\$20,028	\$13,830	\$17,685	\$17,878	\$26,953	\$21,722

Percent Minority ²	26.0%	39.6%	34.1%	6.6%	4.3%	7.2%	11.7%
Women of Child Bearing Age ^{3,1}	16.7%	17.0%	17.5%	15.7%	15.6%	17.7%	15.2%
Under 5 Years Old ¹	7.4%	8.6%	8.3%	7.9%	6.5%	6.9%	6.2%

¹Data from 2010 U.S. Census and is available at www.census.gov/; ²Data from 2006-2010 American Community Survey and is available at factfinder2.census.gov/faces/nav/jsf/pages/index.xhtml; ³Women of child bearing age identified as 20-44

Similarly, as unemployment increases and/or higher paying manufacturing jobs are replaced by lower paying service jobs, local income tax revenues continue to decrease. Between 2008 and 2012, job losses and income declines contributed to a 20.8% drop in local income tax revenue in the County (2012 *Property Tax Report, Madison County*). Between 2005 and 2010, sales in the County decreased by 31.4%, and sales tax revenue decreased by 17.3%. The tax levies for Anderson and Pendleton redevelopment organizations have been eliminated, resulting in severely limited redevelopment budgets. Because operational budgets including fire, police, and waste management must be met, County municipalities are directing funding away from redevelopment. Without an Assessment Grant, MCCOG will not be able to support the assessment of the priority sites or the additional brownfields and contamination challenges located throughout the County.

2. Project Description and Feasibility of Success

a. Project Description

i. Expanding the County's brownfield redevelopment program will allow MCCOG to provide this support in a way that will be guided by the goals of the County's Comprehensive Plan. The Comprehensive Plan's goals were identified by residents during numerous outreach sessions, they include: improve the quality of life; ensure a strong/diverse economy and a range of employment opportunities; develop affordable housing options; preserve the productive capability of agricultural land and the rural character of the County; preserve and enhance natural resources; ensure adequate utilities and infrastructure are available; and maintain and enhance a multi-modal transportation network. These goals align with the Sustainability and Livability Principles¹ set forth by the partnership between the EPA, United States Department of Transportation, and United States Department of Housing and Urban Development to promote smart growth. To support each of these goals, MCCOG has developed the following three-pronged approach to brownfields redevelopment.

1) Assessment and redevelopment of brownfields located in downtowns and surrounding neighborhoods: Using hazardous substances and/or petroleum grant funds, priority sites located in disadvantaged areas of Anderson, Alexandria, and Elwood will be assessed. Additional urban sites will be assessed during the project to support other neighborhood revitalization. MCCOG will address site access issues by prioritizing and ranking sites for assessment based on accessibility and redevelopment opportunities. These may include city-owned properties, sites that may be tax delinquent or privately owned properties where access will be made available to the city with no issues. In each case, if a property transaction is imminent, a Phase I Environmental Site Assessment (ESA) will be completed to meet the future owner's due diligence requirements.

2) Assessment and redevelopment of brownfields to expand and link greenspace and alternative transportation routes: The central Indiana region is developing an intermodal transportation system that will connect Indianapolis and the surrounding cities. A key part of this plan is the creation of linked greenspace/trails within the individual communities, which provide access to neighborhoods/commercial districts and connections to trails, greenways, and commuter rail that extend across the region. Using grant funds, two priority sites will be assessed. Additional sites located along former rail lines and proposed trail extensions will be identified and assessed during the project to support this regional goal. Depending on whether or a not a property transaction is imminent, a Phase I and/or II ESA will be completed.

3) Assessment of sites to support additional redevelopment: Using hazardous substances and/or petroleum grant funds, sites will be assessed with Phase I and II ESAs as business/developer interest

occurs during the grant project. This will remove exposure risks for area residents, revitalize aging downtown districts where infrastructure is in place, and result in creation of local jobs and amenities without infringing on County farmland.

With this three-pronged approach, MCCOG will foster revitalization of impoverished downtowns and surrounding neighborhoods, support regional connectivity goals, and promote redevelopment in already developed areas. As the project progresses, MCCOG will integrate high-risk and developable sites identified by the community during inventory activities into the project and utilize appropriate grant funds to assess these sites. This approach may be revised as the project progresses if intended outputs/outcomes are not being achieved or additional community concerns arise. By completing this project, MCCOG hopes to identify the brownfields that are exposing residents and the environment to contaminants, limit exposures associated with these brownfields, and bring these abandoned/underused sites back into productive use. The following table shows the expected outputs and outcomes of expanding the County's brownfield program using MCCOG's three-pronged approach.

Outputs		Outcomes	
<ul style="list-style-type: none"> • Number of community meetings held • Number of brownfields identified • Number of Phase I and II ESAs completed 	<ul style="list-style-type: none"> • Number of RWPs completed • Number of sites where cleanup planning was conducted 	<ul style="list-style-type: none"> • Acres of land assessed • Acres of property remediated • Acres of property redeveloped • Acres of parks/greenspace preserved and/or created 	<ul style="list-style-type: none"> • Jobs created or retained and tax revenue generated • Other leveraged funding • Redevelopment investment value

ii. MCCOG, the Madison County Corporation for Economic Development (MCCED), and a qualified environmental consultant will lead the brownfields program and manage the project to ensure completion within 3 years. MCCOG will act as lead organization on the project, and the MCCED will act as an advisory committee and provide guidance on how to best utilize grant funds and leverage additional funding sources to promote viable revitalization. MCCOG will be responsible for the day-to-day grant operations including: updating and maintaining the brownfields inventory, distributing information about the project to the community, selecting sites for assessment, tracking project progress, procuring all contractual services, and submitting required reports to the EPA. After being awarded the Assessment Grant, MCCOG's project management approach will involve the preparation of a Work Plan with community support and secure approval from the EPA. This will mark the official start of the project, and the project team will focus on expanding their inventory of brownfields and begin tracking and measuring data in multiple ways in order to assess the positive effects, outcomes, and outputs of each site assessment.

MCCOG, MCCED, the environmental consultant, and community organizations will be involved in the inventory task, which will continue throughout the grant project period. Once a site is deemed eligible by the EPA, the community will be notified and the site will be assessed through performance of a Phase I and/or a Phase II ESA. Site assessment procedures will be instituted to ensure that the community is protected from contaminants during assessment work. Greener cleanup initiatives established by EPA's Office of Solid Waste and Emergency Response will be included in assessment procedures to reduce the total energy use, reduce impacts to water resources, and choose materials with recycled content for redevelopment. These initiatives will achieve remedial objectives for each contaminated site while decreasing the overall environmental footprint of cleanup activities. Upon receipt of assessment results, the environmental consultant will work with MCCOG, developer, and partners to devise liability management, cleanup, and site use strategies that support redevelopment efforts and improve the health of residents and the environment. After completion of initial assessment activities, additional assessments may be needed to further define the extent of contamination and design environmental response actions for cleanup and safe future use of the site. The results of assessments will be disseminated to the

community through public meetings and notification of community organizations. If health threats are identified, the Indiana Department of Environmental Management (IDEM) and Madison County Health Department (MCHD) will be notified.

iii. IDEM has identified over 150 sites in the County with known environmental contamination (hazardous substances and petroleum products) or that are likely contaminated (underground storage tank, industrial waste generators, manufactured gas plants, etc.), which gives MCCOG insight into which sites are more of an environmental threat and assessment priority. After a reconnaissance of the County's major roads conducted by MCCOG, 120 more potential brownfields were identified near heavily populated residential areas throughout the County. MCCOG's process for prioritizing and selecting sites to assess is based on size, location, and high potential for contamination. The community will be involved in the input process, but ultimately MCCOG will make the selection of priority sites. Since MCCOG has identified several priority brownfields on which it will focus Assessment Grant funds, they will be assessed first based on the highest level of perceived contamination and consequently redeveloped based on location and market interest. Once a site has been determined to be eligible, it will be entered into the Assessment, Cleanup, and Redevelopment Exchange System (ACRES). The ACRES profiles will be updated following completion of Phase I and II ESAs, remediation, and/or redevelopment activities. MCCOG will measure and track/document the listed outputs and outcomes, and will evaluate the project progress semi-annually to determine if the funds are being expended as anticipated and if the completed assessments are catalyzing remediation and/or redevelopment investment and creating jobs. MCCOG will adjust their approach to selecting sites for funds if it appears that the project is not generating the expected outcomes.

b. Task Description and Budget Table: Task Description

Task 1 Programmatic Costs: Programmatic costs of \$7,100 are included. MCCOG is providing all personnel costs except for \$3,500 (in the hazardous substances grant budget) for updating and maintaining the brownfields overlay within the MCCOG regional GIS database (\$50/hour for 70 hours). The petroleum grant includes one person's attendance at two EPA Brownfields Conferences and one other brownfields training program (\$1,200 per trip). Outcomes include an updated website and brownfields files and MCCOG staff training.

Task 2 Community Outreach: Total community outreach costs of \$8,000 are included for the grants. This includes contractual costs of \$7,000 for coordinating/conducting community involvement and outreach meetings, and MCCOG costs of \$1,000 for preparing, printing, and mailing project information and marketing documents (\$500 for each grant). Outputs include at least three public meetings and development of brownfields marketing documents.

Task 3 Site Inventory and Selection: MCCOG has an initial brownfields inventory. The budget includes inventory maintenance costs for MCCOG of \$2,800 (\$1,400 for each grant), including travel costs of \$800 for identifying new sites and showing sites to interested parties. The environmental consultant will assist in updating the list throughout the project at a cost of \$2,000 (\$1,000 for each grant). Outcomes include updated brownfields inventory and brownfields marketing.

Task 4 Site Assessment: Sites will be evaluated through performance of Phase I and/or II ESAs, conducted in accordance with All Appropriate Inquiry (ASTM Standard E1527-05) and other ASTM standards and practices. MCCOG anticipates focusing assessment funds on determining the nature and extent of the contamination at the priority sites where the history is already known. MCCOG also will support due diligence associated with sites where developer or business interest occurs during the project. Based on past experience in the County, it is anticipated that Phase I ESA costs will range from \$5,000 to \$8,000 and Phase II ESA costs will range from \$30,000 to \$60,000. The hazardous substances budget includes contractual costs of \$188,000 based on conducting four Phase I ESAs at a cost of \$5,000 each (\$20,000 total), and four Phase II ESAs at a cost of \$42,000 each (\$168,000 total). The petroleum budget includes contractual costs of \$180,000, based on conducting six Phase I ESAs at a cost of \$6,000 each (\$36,000 total), and four Phase II ESAs at a cost of \$36,000 each (\$144,000 total). Averaged costs are used for budgeting, actual costs may vary. Outputs include at least 16 completed Phase I and II ESAs.

Task 5 Cleanup Planning: MCCOG will conduct cleanup planning as required by IDEM programs for brownfields where redevelopment is imminent. This may include preparation of Remediation Work Plans (RWPs), assessment of brownfields cleanup/redevelopment alternatives, and evaluation of institutional and engineering controls. Contractual costs for this task are estimated at \$4,600 (hazardous substances) and \$9,500 (petroleum), based on completing one hazardous substances RWP at \$4,600 and two petroleum RWPs at \$4,750 each. Outputs include at least three cleanup plans for selected brownfields.

Budget Table

Hazardous Substances (H) and Petroleum (P) Assessment Grant Project Tasks						
Budget Categories	Task 1 Programmatic Costs	Task 2 Community Outreach	Task 3 Site Inventory	Task 4 Site Assessment	Task 5 Cleanup Planning	Total Budget
Personnel (H)	\$3,500					\$3,500
Personnel (P)						
Fringe Benefits (H)						
Fringe Benefits (P)						
Travel (H)			\$400			\$400
Travel (P)	\$3,600		\$400			\$4,000
Equipment (H)						
Equipment (P)						
Supplies (H)		\$500				\$500
Supplies (P)		\$500				\$500
Contractual (H)		\$2,000	\$1,000	\$188,000	\$4,600	\$195,600
Contractual (P)		\$5,000	\$1,000	\$180,000	\$9,500	\$195,500
Other (H)						
Other (P)						
Total Budget (H)	\$3,500	\$2,500	\$1,400	\$188,000	\$4,600	\$200,000
Total Budget (P)	\$3,600	\$5,500	\$1,400	\$180,000	\$9,500	\$200,000

c. Ability to Leverage: Assessment Grants can be a vital mechanism for catalyzing brownfields redevelopment projects by covering site assessment costs needed to address liability concerns, project design, and remediation planning. This alone is rarely sufficient to ensure a successful redevelopment; therefore leveraging resources is a benefit for each community partner. The following table identifies local resources MCCOG can access to support assessment and subsequent cleanup and redevelopment activities. In addition to the listed sources, MCCOG will encourage its selected environmental consultant to provide various in-kind services including but not limited to monthly grant status reports, Quality Assurance Project Plan, Health and Safety Plans, and attendance at project administrative/coordination meetings. Leveraged resources are detailed in the table below and commitment letters supporting MCCOG's redevelopment efforts are included in Attachment C.

Source	Resources Leveraged/Role of Resources	Value/Amount	Likelihood
Assessment Leveraging			
MCCOG	1) Meeting rooms, educational materials, and staff needed for press releases, meetings/hearings, website updates, maintenance of Facebook/LinkedIn to support	\$25,000 for outreach/site selection (500 hrs at \$50/hr) \$10,000 for site	100% MCCOG will work and collaborate with its members to

	community outreach. 2) Staff to document site selection process and oversee grant related financial transactions to support programmatic activities. 3) Site access support (clearing of brush and debris, building access, etc.) to support Phase I and II ESA activities.	access (equipment/staff costs of \$1,000 per day, total of 10 days for project)	provide in-kind services and resources
Pendleton, Alexandria, Elwood, Madison county, CED ² , AMCAR ³	1) Meeting rooms, educational materials, and staff needed for press releases, meetings/hearings. 2) Staff needed to identify brownfields within various municipalities and develop redevelopment plans.	\$10,228.80 (staff and resources, rates and hours listed in commitment letters)	100%
Cleanup and Redevelopment Leveraging			
Anderson Tax Increment Financing (TIF)	Property tax revenue generated from redevelopment used for site acquisition, public infrastructure improvements, and site improvements.	Up to \$1,000,000	100% if redevelopment occurs in TIF district
Anderson Revolving Loan Fund	Guarantor of 25% for business loans to private entities redeveloping brownfields.	Up to \$150,000 per loan	100% if approved
Madison County Community Foundation	Supplemental funding for projects that improve the health and welfare of the community.	Varies; annual donations from individuals, organizations, and corporations in the County	100% if sensitive populations are exposed to brownfields hazards
¹ Commitment letters are included in Attachment C.; ² CED: Corporation for Economic Development; ³ AMCAR: Anderson/Madison County Association of Realtors			

The following existing state and federal resources are also available by application and may be used following expenditure of grant funds; EPA Clean Water State Revolving Fund, Indiana Brownfields Program (IBP) Revolving Loan Fund, Excess Liability Trust Fund (ELTF), State of Indiana Economic Development for a Growing Economy, Headquarters Relocation Tax Credit, Hoosier Business Investment Tax Credit, Industrial Recovery Tax Credit, and Additional EPA Assessment, Cleanup, and Revolving Loan Fund (RLF) Grants: additional Assessment Grants (up to \$1 million per grant), cleanup (\$200,000 per grantee-owned site), and RLF (up to \$1 million). In addition, when deemed appropriate, MCCOG and the qualified environmental consultant will consult with qualified legal counsel to pursue past responsible parties to participate in the investigation and remediation of contaminated sites.

3. Community Engagement and Partnerships

a. Plan for Involving Targeted Community & Other Stakeholders; and Communicating Project Progress: During the formation of the County Comprehensive Plan, MCCOG served as the primary consultant for the gathering and processing of data. MCCOG and the County team conducted public workshops, educational seminars, and focus groups, and developed and distributed community needs surveys. This citizen feedback guided the development of the plan's goals. MCCOG will build on this type of approach for community involvement in the grant project. MCCOG provided the public notice of intent to apply for an assessment grant during the December 2013 Madison County Commissioner's Meeting. The President of the Madison County Board of Commissioners openly supports MCCOG's efforts in the form of a support letter in Attachment C. Following notice of an Assessment Grant award, MCCOG will announce the award to the community through a press release to the local newspapers

(*Herald Bulletin*, *Alexandria Times-Tribune*, *Elwood Call-Leader*), Anderson Black Ministers Coalition, and by posting a notice on MCCOG's website, Facebook, and LinkedIn. MCCOG will advertise on the local area radio station (WQME 87.7) to reach the maximum amount of community members and those without internet service, and send written or electronic notices to area Chambers of Commerce so they can provide the information to local business leaders (bankers, real estate brokers, developers). MCCOG will establish a Facebook page and LinkedIn group specifically for the grant, which will allow the community to interact with MCCOG during the entire project. MCCOG will include instructions on how to reach these internet forums in the initial press release. Approximately 3.2% of the County's population is Hispanic, (*U.S. Census, 2010*); therefore, MCCOG will also place advertisements on the local bilingual radio station (WEDJ 107.1) and make written materials available in Spanish. The primary post-award community program will be focused on preparation of the grant Work Plan and budget. Hard copies of the draft Work Plan will be made available at the Anderson, Alexandria, Elwood, and Pendleton City Halls and MCCOG offices to ensure access for those without computer availability, knowledge, or experience. The public will be able to provide comments verbally to the MCCOG staff, electronically on Facebook/LinkedIn, and in writing via email or letters to MCCOG. The comments will be discussed during a public MCCOG meeting. The draft Work Plan will be modified as appropriate in response to relevant comments.

Following Work Plan approval, MCCOG will schedule three public kick-off meetings to acquaint the community with the project and its goals. The meetings will be held in Anderson, Alexandria, and Elwood. One of the kick-off meetings will be broadcast via a webinar for citizens who cannot attend the meetings, and additional meetings will be scheduled based on response rates and attendance. MCCOG will ask the public to identify sites they consider to be brownfields and sites that they feel are impacting health and welfare in the County. These sites will be added to the inventory of developable sites. The meeting presentation materials and minutes will be posted on Facebook, LinkedIn, and MCCOG's website. Site selection will be aided by all community partners based on various criteria. For example, the cities of Alexandria, Elwood and Pendleton will assist with identifying brownfields within various municipalities and help develop redevelopment plans accordingly. Also, the Madison County Community Foundation will assist MCCOG in identifying specific sites that expose sensitive populations to brownfield hazards and actively seek supplemental funding for these projects. As sites are selected for assessment, MCCOG will present the reasoning for the selection at bi-monthly public meetings and solicit public feedback. MCCOG will use community comments, viability of the project, and compatibility with the County's Comprehensive Plan as metrics to determine if the proposed site will be evaluated using grant funds. MCCOG project team representatives will also attend city meetings and/or community organization meetings to discuss the project and/or specific site assessments. Where appropriate, a translator will be used to assist the Hispanic community in participating. After an assessment is completed, the primary information flow will be outward to the community, notifying stakeholders about assessment results and explaining health and environmental impacts. Assessment results will be posted on MCCOG's website and social media outlets. If health threats are identified, written notices will be sent to impacted citizens, and the Madison County Health Department (MCHD) will be contacted. When cleanup and/or redevelopment planning is initiated, more intensive involvement activities, including explanations of plans and rationales and solicitation of comments and feedback on those plans, will be implemented. At the close of the project, MCCOG will hold a final public meeting to notify the community of the outcomes of the project. The presentation materials and minutes will be archived and placed on the MCCOG's website, Facebook, and LinkedIn.

b. Partnerships with Government Agencies

i. MCCOG will utilize local and state environmental/health agencies to ensure that the project is successful. The past relationship between MCCOG and MCHD has resulted in many efforts to improve the health and welfare of the County. The MCHD has been actively involved in education/notification, testing, and monitoring related to septic system concerns, clandestine methamphetamine laboratories, lead poisoning, and groundwater protection in cooperation with MCCOG. The MCHD provides blood lead

testing to children and can provide groundwater testing. The expertise and experience of MCHD will be used to help identify/verify off-site health threats posed by identified contamination, identify related toxicological issues and perform risk evaluations, design and conduct notification/education programs, and coordinate health testing if brownfields contaminant migration is confirmed.

ii. MCCOG will establish a strong partnership with IDEM to ensure future assessment, cleanup, and redevelopment of brownfields is conducted in compliance with the rules and guidance promulgated by all appropriate IDEM programs. MCCOG's initiatives are currently supported by IDEM in the form of a support letter included in Attachment B. When petroleum impacted sites are identified for potential assessment, the IDEM will be involved in the site eligibility determination. The IDEM will review and approve Remediation Work Plans and Remediation Completion Reports for sites where response actions are completed. If contamination discovered through assessment of brownfields has the potential to negatively impact the health of local populations, especially as related to off-site exposures, IDEM and the MCHD will be notified and brought in as project partners. MCCOG will use the local Central Indiana Workforce Board, Jobs for American Graduates (JAG) Region 5 and Job Source, which provides Workforce Investment Act services in the County, to connect with the local workforce and promote local hiring for brownfields assessment/redevelopment activities. MCCOG will link residents to these programs to help residents learn the skills needed to secure employment in the environmental field, and spur students' interest in a career in brownfields redevelopment. MCCOG will encourage their environmental consultant to provide interested students with Phase I and II ESA demonstrations. This will give students experience and put them in direct contact with a potential environmental employer.

c. **Partnerships with Community Organizations:** The County is rural with population centered in Anderson and dispersed among a few small cities and rural areas. Because residents are dispersed in small cities/towns throughout the County, these cities/towns will act as neighborhood organizations. MCCOG will partner with the host community to identify local organizations and coordinate the project/site-specific community engagement activities. MCCOG identified the following organizations who will be County-wide project partners.

Anderson/Madison County Association of Realtors (AMCAR): AMCAR is a realtor trade organization that seeks to provide its members with the resources to successfully conduct real estate transactions in the County. AMCAR will provide brownfields education/training sessions to local realtors to teach them how environmental issues can impact property transactions and how the Assessment Grant can be used to support these transactions. (Support letter in Attachment D)

Madison County Community Health Center (MCCHC): MCCHC is a non-profit organization that provides primary medical, dental, and behavioral health services to the uninsured residents within the County. MCCHC will raise awareness and provide educational materials detailing health risks associated with known brownfield contaminants for distribution purposes at community meetings. Representatives from MCCHC will become points of contact for urgent health concerns and available to provide County residents with health related services. (Support letter in Attachment D)

Madison County Corporation for Economic Development (MCCED): The MCCED is a county-wide organization dedicated to the retention and expansion of existing businesses, attraction of new businesses, and improvement of economic conditions in the County. The MCCED will educate local real estate brokers, developers, and bankers about the steps necessary to redevelop brownfields and the availability of grant funds. The MCCED will also support the marketing of assessed brownfields to businesses and developers. (Support letter in Attachment D)

Madison County Community Foundation: The Foundation receives donations from individuals, organizations, and corporations that are placed in endowment funds. The earnings generated from the endowment funds are distributed on an annual basis as grants to a variety of recipients. The Foundation will work with MCCOG to identify situations where sensitive populations are exposed to brownfields hazards, especially in impoverished minority areas of Anderson (i.e., near the bulk fuel depot and south side gas station priority sites), and may provide supplemental funding for projects that improve the health and welfare of the community. (Support letter in Attachment D)

Upper White River Watershed Alliance: The Alliance is a 16-county consortium of local governments, industry, utilities, universities, and community groups seeking to improve water quality in the Upper White River. The Alliance will help identify brownfields, that may be impacting the river and provide public education regarding watershed management in cooperation with MCCOG.

4. Project Benefits: The County's Comprehensive Plan identifies community growth that builds livable communities and creates economic vitality while preserving the County's rural character as a key objective for the future. With an Assessment Grant, MCCOG will be able to incentivize the redevelopment of brownfields, providing health and welfare, economic, and environmental benefits to the County.

a. Health and/or Welfare and Environment: Brownfields redevelopment will improve residents' health and welfare by removing sources of contamination and limiting inhalation, ingestion, and dermal contact exposures, which coincides with the Comprehensive Plan's goal of protecting and improving health and welfare of County residents. Redevelopment of brownfields epitomizes the equitable development principles of utilizing new investment in economically disadvantaged neighborhoods in a way that directly benefits the residents. Because this work will be completed on existing industrial sites, residents will reap the benefits without being displaced from their homes or neighborhoods. These redevelopment outcomes coincide with the guiding Livability Principles¹ of increasing economic competitiveness, leveraging federal investment, and valuing and supporting the community and its neighborhoods.

Site	Redevelopment Plan/Benefits
State Plating Elwood	Hazardous building materials (e.g., asbestos and lead-based paint) will be identified and abated, building will be demolished. The extent of metals impacted soil and groundwater will be identified and cleaned up to address direct contact and ingestion concerns for low-income residents. The northern boundary of the site may be included in Elwood's proposed Figure 8 Multi-use Trail, and the southern portion of the site will be redeveloped for high-tech research/manufacturing use, and potentially contaminated stormwater will be eliminated, protecting adjacent farmland.
Aladdin Lamp Alexandria	Hazardous building materials will be identified and abated, building will be demolished. The extent of the metals/organics impacted soil and groundwater will be identified. Impacted soil will be removed and disposed of to prevent future inhalation and direct contact concerns for area low-income residents and students. Site will be redeveloped with a mixed-use entertainment/retail facility, including an Aladdin Lamp museum, arcade, and amphitheater.
Downtown UST Sites Pendleton	Underground storage tanks will be removed. Impacted soil will be identified and removed, and potentially impacted groundwater will be remediated to prevent future inhalation and vapor intrusion concerns for women and children. The sites will be redeveloped with mixed-use commercial/residential developments, and potentially contaminated stormwater will be eliminated, protecting Fall Creek.
Bulk Fuel Depot Anderson	The extent of the petroleum and lead impacted soil and groundwater will be determined. If needed, soil and groundwater cleanup will begin, and vapor extraction or barrier systems will be installed to protect the White River from contaminated groundwater and minority residents and visitors from inhalation exposures. The site will be redeveloped with urban greenspace that will connect to the Indian Trails River Walk and provide access to the White River.
South Side Gas Stations Anderson	Underground storage tanks will be removed. Impacted soil will be identified and removed, potentially impacted groundwater will be remediated to prevent future inhalation and vapor intrusion concerns for the area African-American residents and children. The sites will be redeveloped with a mixed-use commercial/residential development.

¹Principles adopted by the partnership between the EPA, United States Department of Transportation, and United States Department of Housing and Urban Development to promote smart growth.

Assessment Grant operating procedures will ensure the community is protected from contaminants during assessment work. The public will be notified when assessment work occurs. A Health and Safety Plan (HASP) will be completed for each site where intrusive sampling will occur, and access to the site will be controlled with fencing/signage during assessment operations. When subsurface samples are collected or hazardous building materials are disturbed, the release of particulates and vapors will be monitored and controlled. Decontamination water and purge water generated during groundwater sampling activities will be containerized on-site and appropriately disposed. Greener cleanup initiatives will be implemented during both subsurface sampling and disposal of contaminated water. The assessment data generated will be used to help determine how to protect the community during redevelopment activities.

b. Environmental Benefits from Infrastructure Reuse/Sustainable Reuse

i. Sustainable development principles including infilling neighborhoods, matching land uses to available infrastructure, and protecting natural resources and greenspace are woven into the County's Comprehensive Plan. Because most brownfields in the County are abandoned/underutilized manufacturing buildings located in areas served by existing infrastructure, the reuse of these sites epitomizes sustainable redevelopment. Funds from applicable TIF programs in the County will provide dollars for infrastructure upgrades, and tax credits and/or abatements will be given for redevelopment/rehabilitation in designated "Economic Revitalization" areas (downtown and industrial parks) in Anderson. Businesses that meet the Green Business Program requirements (pilot program operating in Anderson that will be expanded to the entire County) will be certified and publicly recognized. County municipalities will streamline their respective permit review processes (building permits, etc.) and waive utility tap/hook-up fees for brownfields redevelopments. By incentivizing brownfields in areas with existing infrastructure, MCCOG can limit expenditures on utility extensions, reduce the use of construction materials (steel and concrete, fiber optic lines) and reduce air emissions (greenhouse gases, particulate matter) from construction.

ii. To further limit the environmental impact associated with site investigations and redevelopment, MCCOG will encourage the use of green site investigation (in-situ data loggers, direct-push drilling); green remediation techniques (idling reduction plans for equipment, diesel vehicle retrofit technologies); incorporation of innovative storm water management (rain gardens, bioswales); and use of other sustainable design approaches (building deconstruction, demolition and construction materials recycling, use of low-volatile materials). MCCOG will encourage the installation of energy efficient heating/cooling and lighting systems, resulting in reduced energy consumption. Sustainable development approaches will help MCCOG reuse existing resources, reduce fossil fuel use and emissions, and minimize energy use and waste generation during brownfields redevelopment.

c. Economic or non-Economic Benefits (long term benefits): Brownfields redevelopment is imperative, first, for the County's urban areas' economic survival, and second, for revitalization and managed future growth. Brownfields redevelopment promoted by use of Assessment Grant funds will improve recreational options for residents in impoverished neighborhoods, create job opportunities, and improve the tax base, helping the County meet its Comprehensive Plan goal of creating a full range of employment opportunities while preserving the County's agricultural heritage.

i. One of the most important benefits of brownfields redevelopment will be reinvestment in the County's urban areas. Each city is facing a shortage of commercial and industrial employment opportunities for its impoverished and minority populations. With the development of the Flagship Enterprise Center (FEC), a high-tech business incubator in the Flagship Enterprise Business Park, the County has established itself as an ideal location for advanced technology operations. By redeveloping brownfields, MCCOG can provide entrepreneurs with usable buildings served by existing infrastructure. The redevelopment of priority brownfields along the White River and its tributaries and those in the impoverished neighborhoods will result in creation of additional parks and greenspace within the County. By redeveloping brownfields with parks and greenspace, County communities can meet both of these requirements and support the Comprehensive Plan's objective of ensuring availability and access to recreational opportunities.

Furthermore, parks and urban greenspace along the waterways will act as environmental buffers, keeping development and industry from infringing on these sensitive ecosystems. As additional trails are added to the County cities, residents will be able to reach more areas in the County without using a car. This will help meet the Comprehensive Plan's transportation objective of promoting alternative modes of transportation and the Energy Plan goal of reducing the per capita daily vehicle miles traveled by 25%.

ii. Redevelopment of smaller brownfields in downtown areas and surrounding neighborhoods with mixed-use commercial/residential redevelopments will create not only job opportunities for locals, but more affordable housing with easy access to downtown commercial and retail amenities. The majority of the sensitive county population and other members of the community will be linked to job opportunities, thus creating an influx in employment in the County. This will also diversify the County's work force, making it less dependent on the diminished automotive manufacturing sector. Currently there is no local brownfield job training grantee, therefore MCCOG will be working with AMCAR to create and implement a brownfields education/training sessions to local realtors to teach them how environmental issues can impact property transactions and how the Assessment Grant can be used to support these transactions. MCCOG will also use the local Central Indiana Workforce Board, Jobs for American Graduates (JAG) Region 5 and Job Source, which provides Workforce Investment Act services in the County, to connect with the local workforce and promote local hiring for brownfields assessment/redevelopment activities. MCCOG will link residents to these programs to help residents learn the skills needed to secure employment in the environmental field, and spur students' interest in a career in brownfields redevelopment. MCCOG will encourage their environmental consultant to provide interested students with Phase I and II ESA demonstrations. This will give students experience and put them in direct contact with a potential environmental employer. Local employment that is created by redevelopment will help maintain the vibrancy of these areas, prevent the generation of new brownfields, and improve the tax base. These outcomes coincide with the Livability Principles¹ of valuing and supporting the community and its neighborhoods and increasing economic competitiveness.

5. Programmatic Capability and Past Performance

a. Programmatic Capability: MCCOG is ready to implement an Assessment Grant and will seek approval to begin community outreach activities prior to Cooperative Agreement (CA) approval. The project team will include MCCOG; representatives from Madison County, Alexandria, Anderson, Elwood, and Pendleton; Madison County Corporation for Economic Development (MCCED); and a qualified environmental consultant. MCCOG is a County-wide planning organization established in 1969 to increase cooperation and coordination among local governments in the County. Mr. Allan Henderson, Planning Manager, who will serve as the project director, has over 12 years of experience in community planning/brownfield development in Indiana and is a certified planner. Mr. Jerrold Bridges, Executive Director, and the MCCOG Board will support Mr. Henderson and provide guidance on the use of grant funds. MCCOG will endeavor to maintain the grant management team in place during the entire grant project. MCCOG's plan for management continuity, in the event of loss of the project director, relies on the availability of Mr. Bridges and an environmental consultant. In addition, Mr. Gary McKinney, Anderson Brownfield Coordinator with over 23 years of experience, will be involved and become familiar with grant operations so either can immediately step in as interim or replacement project director in case of loss or re-assignment of the active project director. Mr. Bridges and the environmental consultant will have the primary responsibility for continued operations, selection, and training of a successor project director, and training of any new team members, should it become necessary. MCCOG's Office Manager will manage and track all project financial transactions and generate required financial reports. MCCOG will retain a highly competent environmental consultant to assist in managing and tracking the activities funded by the Assessment Grants and to conduct the environmental assessments. The environmental consultant will be retained using a Qualifications-Based Selection Process that complies with the applicable federal procurement regulations (40 CFR §31.36) and experience with multiple brownfields redevelopment projects where multiple brownfields redevelopment financing incentives were leveraged. The MCCED works to encourage new and existing businesses in the

County, and provide access to real estate to support continuing economic growth. At MCCOG's request, the MCCED will advise MCCOG on appropriate types of reuse for brownfields, marketing brownfields to developers/businesses, assisting developers/businesses with the site selection process, and promoting available brownfields incentives. Once a site has been selected and determined to be eligible, it will be entered into the Assessment, Cleanup, and Redevelopment Exchange System (ACRES). The ACRES profiles will be updated following completion of Phase I and II ESAs, remediation, and/or redevelopment activities.

b. Audit Findings: MCCOG has not received adverse audit findings from an OMB Circular A133 audit or an audit conducted by a federal or state government inspector or similar organization.

c. Past Performance and Accomplishments

ii. MCCOG and Madison County have not received an EPA Brownfields Grant, but MCCOG has received other federal or non-federal assistance agreements and funding.

1. MCCOG has extensive experience managing federal and non-federal assistance agreements and has the procedural knowledge to successfully disburse Assessment Grant funds and track Assessment Grant expenditures in accordance with all appropriate regulations. Listed below are specific projects funded by assistance agreements that MCCOG has successfully managed.

Congestion Mitigation and Air Quality Management Improvement Program (CMAQ): MCCOG received \$2.45 million in funds from the Federal Highway Administration (FHA) and used the funds to complete road safety improvements in the Town of Pendleton. Projects included the creation of bike/pedestrian facilities, as well as intersection improvements. MCCOG worked with INDOT and the Town of Pendleton, Indiana to construct a round-about at State Road 38 and County Road 300 West to alleviate safety concerns on the roadway. The round-about was completed in August 2013.

Summitville Roadway Improvements: MCCOG received a \$2.8 million FHA grant, which was used for road widening and railroad crossing reconfiguration in the Town of Summitville to make intersections safer for drivers and pedestrians. The project included safety improvements, railroad crossing reconfiguration, drainage issues, and bicycle and pedestrian access. MCCOG worked with INDOT and the Town of Summitville to rebuild Main Street, which was completed in November 2012.

Alexandria Rental Rehabilitation Program: MCCOG received \$200,000 from the Indiana Housing and Community Development Authority (IHCDA), which was used for the rehabilitation of multiple residential and commercial buildings in the City of Alexandria, providing new housing options for residents. The projects were completed in October 2010.

Elwood Wastewater Treatment Plant (WWTP): MCCOG received a \$500,000 Community Development Block Grant (CDBG) to complete upgrades to the City of Elwood WWTP, improving the city's infrastructure. The project was completed in December 2009.

Alexandria Homeowner Repair Program: MCCOG received \$100,000 in IHCDA emergency repairs funding. MCCOG worked with the City of Alexandria and five property owners to improve the condition of their homes including new roofs, new windows and doors, and new insulation. The amount of work varied per structure and all of the projects have been completed as of December 2013.

Wilburn/Yarling Sewer Project: MCCOG received a \$500,000 Office of Community and Rural Affairs (OCRA) grant, which was used to construct new sanitary sewer and storm water lines in to a rural subdivision outside the City of Elwood. MCCOG worked with Madison County and the City of Elwood on the improvements. The project was completed in 2006.

2. MCCOG has complied with all requirements of the above mentioned funders, including reporting requirements, funds disbursement requirements, financial tracking requirements, submission of technical documents, documentation of project progress, and auditing requirements for the above listed grants. MCCOG complied with all specific grant requirements including the timely development of the workplan, schedule, terms and conditions, and timely reporting of quarterly reports (i.e. EPA, etc.) and financial status reports. MCCOG has the procedural knowledge to successfully disburse Assessment Grant funds and track Assessment Grant expenditures.



INDIANA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT

We Protect Hoosiers and Our Environment.

100 N. Senate Avenue • Indianapolis, IN 46204

(800) 451-6027 • (317) 232-8603 • www.idem.IN.gov

Michael R. Pence
Governor

Thomas W. Easterly
Commissioner

January 22, 2014

Mr. Jerrold Bridges
Executive Director
Madison County Council of Governments (MCCOG)
16 East Ninth Street
Anderson, Indiana 46016

Re: U.S. EPA Brownfields Grant Proposal
Acknowledgement Letter
Community-wide Assessment
Hazardous Substances and Petroleum
Madison County Council of Governments (MCCOG)
Indiana

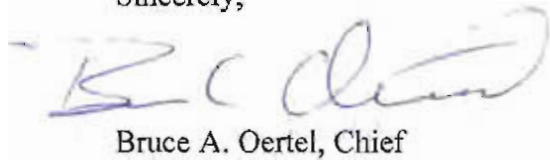
Dear Mr. Bridges:

This letter is provided in support of the Madison County Council of Governments' (MCCOG)'s proposal to the U.S. Environmental Protection Agency (U.S. EPA) for Brownfields Community-Wide Assessment Grant funding. The Indiana Department of Environmental Management (IDEM) acknowledges that MCCOG is applying for \$400,000 (\$200,000 for hazardous substances and \$200,000 for petroleum) primarily to perform Phase I and II Environmental Site Assessments (ESAs) of priority brownfield sites, as well as community outreach, site inventory and selection, and cleanup planning.

IDEM believes that MCCOG has demonstrated its commitment to redeveloping brownfields by taking advantage of financial and/or technical assistance offered by U.S. EPA and the Indiana Brownfields Program in the past. This assessment grant funding will help MCCOG continue its effort to address brownfields in its region. Should an opportunity arise for MCCOG to need/pursue cleanup at any of the sites investigated with this grant funding, IDEM realizes that the MCCOG is committed to working with the Indiana Brownfields Program for oversight and/or the IDEM Voluntary Remediation Program.

Based on the information submitted, IDEM considers MCCOG an excellent candidate to receive U.S. EPA grant funding to continue its brownfield redevelopment efforts, which support Indiana's brownfield initiative. IDEM looks forward to its partnership with MCCOG. For further assistance, please contact Michele Oertel of the Indiana Brownfields Program toll free at (800) 451-6027, ext. 4-0235, or directly at (317) 234-0235 or at moertel@ifa.in.gov.

Sincerely,



Bruce A. Oertel, Chief
Remediation Services Branch
Office of Land Quality

BAO/mmo

cc: *(via electronic transmission)*
Linda Mangrum, U.S. EPA Region 5
Kelley Moore, U.S. EPA Region 5
Allan Henderson, MCCOG
Allie Brown, SESCO Group

NY
X

AN AMENDMENT TO AMEND THE PREAMBLE, THE AGREEMENT,
AND ALL RELEVANT SECTIONS OF THE
MADISON COUNTY COUNCIL OF GOVERNMENTS AGREEMENT

WHEREAS, certain changes to the Madison County Council of Governments Agreement are desirable;

WHEREAS, the proposed amendment to this agreement has been submitted in writing to each voting member, and the requirement of submission of this proposed amendment to the voting members has been waived by a three-fourths (3/4) majority; and

WHEREAS, as demonstrated by the signatures below of the voting members, three-fourths (3/4) of the voting members approved said amendment,

THEREFORE, BE IT AGREED by the Madison County Council of Governments that the following amendment be made to the Agreement, Preamble, and all relevant sections of the Madison County Council of Governments Agreement:

PREAMBLE and AGREEMENT – That the Preamble, and the Agreement, of the Madison County Council of Governments and all amendments to the agreement be amended further by adding where appropriate the Town of Pendleton, Indiana, as a voting member of the Madison County Council of Governments. The Town of Pendleton shall be entitled to all the rights and privileges of membership to the Madison County Council of Governments, except whereas limited by agreement between the existing membership and the town; such limitations are contained in Resolution 93-07 as approved by the Town Council of Pendleton. As a requirement of membership, the Town of Pendleton shall provide \$3,700 in dues annually. All other stipulations and requirements for membership shall be consistent with those specified in the original agreement and all amendments.

SECTION IV. -- That Section IV of the Madison County Council of Governments Agreement be amended by adding the following:

1. The Council shall be composed of twelve voting members.
2. The Units and their representatives, and the additional membership shall be,

but is not limited to the following:

City of Anderson

- 1) Mayor
- 2) Plan Commission Representative
- 3) Board of Public Works Representative
- 4) President or member, Common Council

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SEP 16 2 25 PM '93

Donna H. Hines
MADISON COUNTY RECORDER

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property, both real and personal, owned by the Council, such sale to be held according to law. Upon completion of the sale, the proceeds shall be distributed to the Member Government Units in proportion to their percentage contributions as set out in Section III, 8 hereof.

IN WITNESS WHEREOF, the parties have caused this Agreement to be executed and their signatures hereon to be affixed this 15th day of May, ¹⁹⁶⁹1968.

CITY OF ANDERSON

[Signature]
Mayor

[Signature]
Plan-Commission Representative

[Signature]
Board of Public Works Representative

[Signature]
President or Member, Common Council

MADISON COUNTY

[Signature]
Board of Commissioners Representative

[Signature]
Plan Commission Representative

[Signature]
President or Member, County Council

[Signature]
County Surveyor

CITY OF ELWOOD

[Signature]
Mayor

[Signature]
President or Member, City Council

CITY OF ALEXANDRIA

[Signature]
Mayor

OTHERS DIRECTLY AFFILIATED--NON-VOTING MEM

Division Engineer, Bureau of Public Roads

Member, Indiana State Highway Commission

Planning Engineer, Indiana State Highway Commission

JUL 1 10 55 AM '91

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D AS TO LEGALITY AND FORM

August 23, 1961

[Signature]
Deputy Attorney General

9117213

by the governing bodies of the participating member units of local government, and upon the signing of this document by their chief executive officers.

IX. DURATION OF THE AGREEMENT

1. This Agreement must be ratified, affirmed and adopted by ordinance of each of the Member Government Units, filed with the Secretary of State of Indiana, and filed for record with the Recorder of Madison County, Indiana. It shall continue in force until properly terminated under the terms of this Agreement. In case of dissolution or partial withdrawal by a member Government Unit, the non-federal matching contribution to any federal grant will be firm, the projects will be completed, and the required reporting and accounting will be met.
2. This Agreement may be terminated insofar as any individual Member Government Unit is concerned by a resolution passed by a majority vote of the voting representatives of that Member Government Unit. A termination notice shall be given by such Member Government Unit during the first calendar month of the year; and the termination shall become effective on the 31st day of December of the year in which notice was given.
3. This Agreement shall be perpetual until such time as the elected officials, who represent the Member Government Units, fail to represent 90% or more of the population of the urban area described herein.
4. In the event of the partial termination of this Agreement by one Member Government Unit, such Member Government Unit shall not be entitled to any of the property owned by the Council at the time of such termination. Upon receipt of a termination notice by a Member Government Unit, such notice being the second termination notice given, the Council shall immediately proceed to sell all

than one-half of the voting Members.

2. The Council shall elect from its voting Membership a Chairman, and such other officers as it deems necessary, all to serve for a period of one year from the date of their election.
3. The entire organization may be known as the coordinating board of which the council shall serve as the Administrative Committee and may create such committees as a Technical Working Committee composed of technical representative of each of the agencies represented on the Administrative Committee, and such other agencies as may provide technical assistance or technical data, and an Advisory Committee consisting of such representatives as those of other governing bodies, public and private commissions and agencies, or the Council may otherwise organize itself as is deemed appropriate.
4. Notice of meetings, regular or special, together with the agenda, shall be furnished to all voting Members not less than seven days prior to any such meeting. Notice may be waived.
5. The Council may adopt further rules and procedures as it deems necessary.

VII. AMENDMENTS

Amendments to this Agreement, except as to its membership, shall be made effective by an affirmative vote of not less than three-fourths of the voting Members. Any amendment to this Agreement, including an amendment as to Membership, shall be submitted in writing to each voting Member at least fifteen (15) days prior to the meeting at which such amendment is to be voted upon. No amendments may be made to eliminate the voluntary nature of this agreement.

VIII. RATIFICATION

This Agreement shall become effective upon approval

membership shall be, but is not limited to the following:

City of Anderson

- 1) Mayor
- 2) Plan Commission Representative
- 3) Board of Public Works Representative
- 4) President or member, Common Council

Madison County

- 1) Board of Commissioners Representative
- 2) Plan Commission Representative
- 3) President or member, County Council
- 4) County Surveyor

City of Elwood

- 1) Mayor
- 2) President or member, City Council

City of Alexandria

- 1) Mayor

Others Directly Affiliated--Non-Voting Members

- 1) Division Engineer, Bureau of Public Roads
- 2) Member, Indiana State Highway Commission
- 3) Planning Engineer, Indiana State Highway Commission
- 4) Representative of the Town of Pendleton
- 5) Representative of the Town of Orestes
- 6) Representative of the Town of Summitville
- 7) Representative of the Town of Lapel
- 8) Representative of the Town of Frankton
- 9) Representative of the Town of Markleville
- 10) Representative of the Town of Chesterfield
- 11) Representative of the Town of Edgewood

V. VOTING

1. Each voting Member of the Council of Governments shall have one vote as indicated above, including Chairman.
2. Decisions of the Council shall be made by an affirmative majority of those voting Members present.
3. Decisions of the Council which involve specific recommendations for agreement for cooperative endeavors between two or more participating Member Government Units shall require an affirmative vote of those participating Units' members, as well as an affirmative vote as provided in Section V 2.

VI. PROCEDURE

1. The Council shall meet in such special sessions as may be deemed necessary and at regular sessions when necessary or advisable. A quorum shall consist of not less

(b) Recommendations and other actions of committees or advisory groups established under this Section are not binding on the Council unless adopted by the Council.

10. The Council shall appoint an Executive Director and other staff positions to carry out administrative and technical functions under the direction of the Council.
11. The Council shall keep accurate minutes of its proceedings and shall make no less than annual reports concerning its activities to Member Units and other interested parties
12. The Council shall have the power to enter into contracts, to receive gifts or grants, to receive funds, and to expend funds received from the United States of America, the State of Indiana, its departments, agencies, or instrumentalities; or from any governmental unit whether participating in the Council or not, or from private sources, in addition to all other powers necessary or incidental to carry out the purposes of this agreement.
13. The Council shall have the power to own and/or dispose of both real and personal property of any nature whatsoever. Ownership of real property shall be in the following name and title: "THE MADISON COUNTY COUNCIL OF GOVERNMENTS." The persons authorized to sign deeds, contracts to sell, or documents of any nature conveying or concerning real estate shall be the following: the Chairman and Secretary of the Madison County Council of Governments.

IV. MEMBERSHIP

1. The Council shall be composed initially of eleven voting members. The majority of the voting members shall be elected officials of participating units of local government within the Madison County Area.
2. The Units and their representatives, and the additional

6. The Council may initiate and/or request studies deemed necessary to further understanding of any matters or problems under consideration by the Council.
7. The Council shall encourage contributions of research assistance from private research organizations, civic foundations, institutions of higher learning and other organizations.
8. The Council shall establish an operating budget to meet expenses of approved programs, subject to authorization by the appropriating bodies of the respective governmental agencies represented herein. The Council shall have the power to hire and/or to fire an Executive Director as well as a staff of employees as deemed necessary by the Council in order to meet the work load of the Council. All such expenditures, if any, shall be authorized by each Member Government Unit, and shall be borne by the Member Units in proportionate shares as determined by the Council. The formula to be used at the outset and until altered by action of the Council shall be as follows:

Member	% of Expenditure
City of Anderson	40%
City of Alexandria	7%
City of Elwood	13%
County of Madison	40%

9. The Council may establish or designate any such committees or advisory groups it deems necessary to assist the carrying out of its purposes and functions.
 - (a) The Council shall authorize and define the powers and duties of all committees and advisory groups so established. The Council shall designate the membership of such committees or advisory groups and shall provide for the selection of a chairman for each of these groups and other personnel deemed necessary, BOOK 164 PAGE 627

and other interested parties, of information concerning common problems, and concerning Federal, State and local services available to assist in the solution of these problems;

6. To provide liaison between and among members and other public agencies located in the region in the preparation, review and maintenance of a Comprehensive Development Plan for the region.

III. FUNCTIONS AND POWERS

1. The Council shall have the powers necessary to carry out the purposes set out in this Agreement as well as to have all powers incidental thereto, including activities related to all the developmental aspects of the total Urban Area which shall include, but which shall not be limited to the following: land use, transportation, housing, economic development, community facilities, and the general improvement of living environments.
2. The Council may discuss any questions or any matters within the scope of its stated purposes, and make recommendations for action to the governmental units involved in any such questions or matters.
3. Members and non-members, governmental units and quasi-governmental agencies or citizens of the Madison County Area may bring matters involving inter-governmental cooperation to the attention of the Council for discussion and possible recommendation.
4. The Council may request any governmental unit or agency, Federal, State or local, to act upon its recommendations if such is deemed to be in the interests of the Council and/or its Member Units.
5. The Council may promote agreements between members or non-member governmental units as is deemed appropriate to further inter-governmental cooperation.

units, and that nothing contained in this Agreement shall authorize the Council to intervene in matters which are essentially within the local jurisdiction of any Member unit, unless such affected Member Unit shall raise the matter or otherwise consent to its consideration, or unless the matter affects another Member Unit; (provided, however, that after a comprehensive plan for the Urban Area, as described herein, is duly adopted in accordance with the provisions of Section II of this Agreement, such comprehensive plan will take precedence over the plans of Member Units which conflict with the comprehensive plan). It is the purpose of this Agreement to recognize that the parties hereto are co-ordinating in good faith to develop a comprehensive plan for their guidance.

II. PURPOSE OF THE AGREEMENT

1. To carry on a continuing comprehensive planning program for the entire Urban Area which will supplement, co-ordinate, but takes priority over the plans of Member Units; provided, however, that the primary function of this Council shall be to co-ordinate the planning efforts of all Member Units rather than to replace such planning efforts;
2. To study such governmental problems common to two or more members as is deemed appropriate, including but not limited to matters affecting health, safety, welfare, education, economic conditions, and regional development;
3. To promote cooperative arrangements and co-ordinate action among members;
4. To make recommendations for review and action to the members and other public agencies which perform functions within the region affecting the entire area;
5. To serve as a clearinghouse for the benefit of the members

BOOK 164 PAGE 625

4850 George Carley

Recorder of Madison County Ind.

AGREEMENT

MADISON COUNTY COUNCIL OF GOVERNMENTS

THIS AGREEMENT is entered into under the authority of the Interlocal Cooperation Act (Acts of 1957, Chapter 118, Section 1 through 7, being Burns Indiana Statutes Annotated, Section 53-1101 through 53-1107), by and between the City of Anderson, Indiana; the City of Alexandria, Indiana; the City of Elwood, Indiana; and the County of Madison, Indiana.

WHEREAS, the parties to this Agreement, units of local government within the Madison County Area, bear a common responsibility and share a common desire to co-ordinate the activities of their respective governmental units in order to handle efficiently and effectively numerous problems resulting from rapid growth and change within the Urban Area (when used in this Agreement, "Urban Area" shall mean Standard Metropolitan Statistical Area as described by The Bureau of the Census as including the City of Anderson, the City of Alexandria, the City of Elwood and the County of Madison), and to promote orderly development within the Urban Area; the said units of local government do hereby join together in an agreement of voluntary cooperation and, for that purpose, they do establish a Council of Governments, and do make these covenants:

NOW, THEREFORE, it is agreed as follows:

I. NATURE OF THE AGREEMENT

This Agreement is intended to promote the co-ordination of functions and programs between two or more units of local government through formal and informal arrangements which are voluntary and jointly operated, but within existing political structures. All members, units of local government within the Madison County Area, enter into this Agreement within the framework of the following principle:

A recognition of the sovereign status of all Member

James N. K... ..
Plan Commission Representative

Robert S. Holson
Board of Public Works Representative

President or Member, Common Council

MADISON COUNTY

Board of Commissioners Representative

W. Carroll Robertson
Plan Commission Representative

President or Member, County Council

John H. Manly Jr.
County Surveyor

CITY OF ELWOOD

Eugene A. Smith
Mayor

James S. Miller
President or Member, City Council

CITY OF ALEXANDRIA

Max Branch
Mayor

AMENDMENT TO MADISON COUNTY COUNCIL
OF GOVERNMENTS AGREEMENT

AN AMENDMENT TO AMEND SECTION III OF THE MADISON
COUNTY COUNCIL OF GOVERNMENTS AGREEMENT.

WHEREAS, certain changes to the Madison County Council of Governments Agreement are desirable;

WHEREAS, the proposed amendment to this agreement has been submitted in writing to each voting member at least fifteen (15) days prior to the consideration of said amendment as required; and

WHEREAS, more than three-fourths (3/4) of the voting members approved said amendment,

THEREFORE, BE IT AGREED by the Madison County Council of Governments that the following amendment be made to Section III of the Madison County Council of Governments Agreement:

SECTION I - That Section III of the Madison County Council of Governments Agreement be amended by adding the following functions and powers:

14. The Council shall have the power to develop and evaluate policies, plans and programs to ameliorate the transportation, housing and recreation deficiencies of low income and minority groups within the Planning Area.

15. The Council shall have the power to serve in a review capacity to see that HUD assisted development projects are consistent with metropolitan-wide plans and programs.

IN WITNESS WHEREOF, the parties have caused this amendment to be executed and their signatures hereon to be affixed this 5th day of June, 1970.

CITY OF ANDERSON

(Signature)

AN AMENDMENT TO AMEND SECTION III OF THE
MADISON COUNTY COUNCIL OF GOVERNMENTS AGREEMENT.

WHEREAS, certain changes to the Madison County Council of Governments Agreement are desirable;

WHEREAS, the proposed amendment to this agreement has been submitted in writing to each voting member and the requirement of submission of this proposed amendment to the voting members has been waived by a three-fourths (3/4) majority; and

WHEREAS, as demonstrated by the voting member's signature below, three-fourths (3/4) of the voting members approved said amendment,

THEREFORE, BE IT AGREED by the Madison County Council of Governments that the following amendment be made to Section III of the Madison County Council of Governments Agreement:

SECTION I -- That Section III of the Madison County Council of Governments Agreement be amended by adding the following functions and powers:

16. The Council shall have the power to rehabilitate housing owned and occupied by very low- and low-income rural persons. The Council of Governments has the power to provide eligible homeowners with financial assistance through loans, grants, interest reduction payment, or other comparable financial assistance for necessary repairs and rehabilitation. The Council shall have the power to apply for, contract in, and execute on its own behalf, as a co-applicant with any governmental units it represents, or on behalf of represented governmental units any federal, state, local, private-sector, or non-profit programs designed to utilize funding for purposes including but not limited to transportation, housing, environmental concerns, and/or economic development. The Council shall have the power to participate or represent its governmental units in any district or regional activities designed for such programs, including but not limited to those sponsored by EPA, EDA, FHWA, FmHA, HUD, Soil and Water, UMTA, and USDA.

IN WITNESS WHEREOF, the parties have caused this amendment to the executed and their signature hereon to be affixed this 28th day of June, 1991.

9117213

AN AMENDMENT TO AMEND THE PREAMBLE, THE AGREEMENT,
AND ALL RELEVANT SECTIONS OF THE
MADISON COUNTY COUNCIL OF GOVERNMENTS AGREEMENT

CITY OF ANDERSON

Frank Fowler
Mayor

William E. Miller
Planning Commission Representative

William E. Miller
Board of Public Works Representative

John Van Dyke
President or Member, Common Council

MADISON COUNTY

Raymond Bruce
Board of Commissioners Representative

Mark Peterson
Planning Commission Representative

John Smith
President or Member, County Council

Patrick J. Manship
County Surveyor

CITY OF ELWOOD

Denny Robinson
Mayor

Bearl Gardner
President or Member, City Council

CITY OF ALEXANDRIA

Edgar Shaw
Mayor

Notarized by:

Laura M. Sylvester
Laura Sylvester

My commission expires: 9-26-1994

AN AMENDMENT TO AMEND THE PREAMBLE, THE AGREEMENT,
AND ALL RELEVANT SECTIONS OF THE
MADISON COUNTY COUNCIL OF GOVERNMENTS AGREEMENT

Madison County

- 1) Board of Commissioners Representative
- 2) Plan Commission Representative
- 3) President or member, County Council
- 4) County Surveyor

City of Elwood

- 1) Mayor
- 2) President or member, City Council

City of Alexandria

- 1) Mayor

Town of Pendleton

- 1) President or member, Town Council

IN WITNESS WHEREOF, the parties have caused this amendment to be executed and their signatures hereon to be affixed this 9th day of July, 1993.



MAYOR KEVIN SMITH

Mayor's Office

120 East 8th Street · Anderson · Indiana · 46016
T: 765-648-6000 F: 765-648-5900 Email: mayor@cityofanderson.com
Website: www.cityofanderson.com

January 16, 2014

Jerrold Bridges, Executive Director
Madison County Council of Governments
16 East 9th Street
Anderson, IN 46016

RE: FY 2013 United States Environmental Protection Agency Brownfields Assessment Grant
Leveraging Support

Dear Mr. Bridges:

The City of Anderson understands that the Madison County Council of Governments (MCCOG) is applying for a United States Environmental Protection Agency (US EPA) Brownfields Assessment Grant. As part of the grant application, the City understands that MCCOG must leverage additional funds/resources to support the grant project. The City Administration believes the results of receiving the funding will benefit each of the communities in Madison County and would like to offer its support for the project.

The City of Anderson operates several Tax Increment Financing (TIF) districts and a Revolving Loan Fund (RLF) program. Several TIF districts exist around former industrial and manufacturing sites that are now vacant. TIF funding can only be used for infrastructure improvements projects surrounding these sites. Infrastructure projects may include new sidewalks, water lines, sanitary sewer upgrades, roads, et cetera. The RLF Program can only be used for economic development projects that bring new jobs to our community. This is a strict requirement; RLF funds must be used to create new jobs. We believe these two incentives could be used subsequent to the expenditure of Assessment Grant funds to support the actual redevelopment of brownfield sites in Anderson. By providing RLF funds, the City would be able to "bridge the gap" between conventional construction loans and/or add necessary support to facilitate the availability of capital to small business interested in redeveloping brownfields. The TIF program would further support these redevelopment activities by providing reimbursement for the eligible redevelopment activities mentioned above.

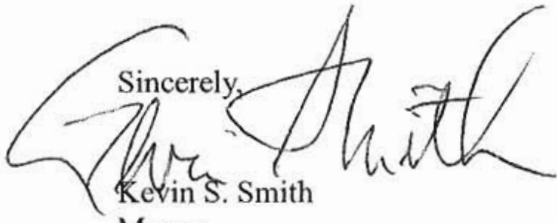
Because the value of each of these incentives depends on the scope of the redevelopment and the qualifications of the developer, the City cannot commit an exact amount of leveraged funds. However, we are willing to commit, as appropriate, to utilizing these programs to support redevelopment of brownfields that are assessed using the Assessment Grant funds. Specifically, the City is willing to commit the following resources to the grant project, as applicable:

1) Up to \$1,000,000 in TIF funds for infrastructure improvement project surrounding brownfield sites.

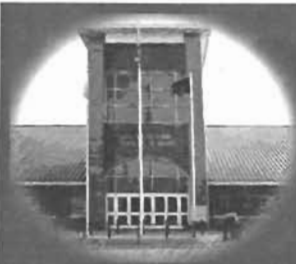
2) Up to \$150,000 per loan funded by the RLF. The applicants to the program will have to meet all loan and business criteria as established by the City and be approved by RLF Selection Committee.

The City of Anderson fully supports MCCOG as it seeks an Assessment Grant, and looks forward to using their TIF and RLF programs to support the redevelopment of brownfields in the City of Anderson.

Sincerely,

A handwritten signature in black ink, appearing to read "Kevin S. Smith". The signature is fluid and cursive, with the first name "Kevin" and last name "Smith" clearly distinguishable.

Kevin S. Smith
Mayor
City of Anderson



MAYOR
Ron Arnold

1505 South B Street
Elwood, Indiana 46036
(765) 552-5076
rarnold@cityofelwood.com

January 14, 2014

Jerrold Bridges
Executive Director
Madison County Council of Governments
16 East 9th Street
Anderson, IN 46016

To Mr. Bridges:

Let this letter reflect our commitment and support to work with the Madison County Council of governments (MCCOG) to identify and clean up brownfield sites within our community. I understand MCCOG is applying for an US EPA Brownfield Assessment Grant to financially assist communities within Madison County with a complete assessment of these sites once they have been identified. To ensure as much of the US EPA funding as possible be used on individual sites, the City of Elwood is willing to provide an in-kind contribution to leverage additional US EPA funds. I propose the City of Elwood Economic Development Director, Mr. William Savage, and the City of Elwood Building Commissioner, Mr. Tom Doan, provide staff time to help MCCOG identify sites in Elwood, coordinate with property owners, and organize public information and education meetings locally. The value of their time is set at \$18.04 per hour for Mr. Savage and \$18.04 per hour for Mr. Doan. We estimate they will donate 40 hours each during this process.

The City of Elwood understands that identifying, inventorying, and assessing these sites will facilitate redevelopment, new economic development and community revitalization. Brownfields are strategically located sites and represent an important part of our economic land supply; they are located in the historic parts of the community or in our central business district. The key to these properties lies in their value – not just monetary value of economic development, but the cultural heritage and social value they hold for the community. These sites have sat vacant far too long for us to wait any longer to address the safety or health concerns they pose. The benefits of redevelopment far outweigh the costs.

We look forward to working with you on this very important issue.

Sincerely,

Ron Arnold
Mayor, City of Elwood

City of Elwood

MADISON COUNTY



INDIANA

BOARD OF COUNTY COMMISSIONERS
MADISON COUNTY GOVERNMENT CENTER
16 E. 9TH STREET
ANDERSON, INDIANA 46016
commissioners@madisoncounty.in.gov

John M. Richwine, President
Steffanie L. Owens
Jeffrey L. Hardin
765/641-9474
Fax 765/641-9578

January 14, 2014

Jerrold Bridges, Executive Director
Madison County Council of Governments
16 East 9th Street
Anderson, IN 46016

RE: United States Environmental Protection Agency Brownfields Assessment Grant

Dear Mr. Bridges:

Let this letter serve as support and a commitment of our county and resources to being an active partner in the identification and assessment of brownfield sites. Our commitment will include an in-kind donation of staff time totaling \$1,520. The staff to participate will be the Madison County Planning Director, Ken Ellis. His time is valued at \$38 per hour for a total time commitment of 40 hours.

This project is vital to the continued growth of our county. These properties have sat vacant far too long and are a vital link to future economic development prosperity to let them sit idle any longer. Often times it is the fear of environmental contamination or potential health hazards that stop us from redeveloping these sites, fears that are often times unfounded. It is imperative that any environmental concerns be identified and that these properties be cleaned up and returned to an active role in our community. Returning brownfield sites to our tax roll will help strengthen and diversify our economic base.

Please let us know as soon as funding is awarded as we are eager to start this process. Please contact me should we need to discuss any other details regarding this project.

Sincerely,

John Richwine, President
Madison County Board of Commissioners



OFFICE OF THE MAYOR

City of Alexandria

Small Town U.S.A.

Jack Woods
Mayor

Lynne King
Administrative Assistant



INCORPORATED FEBRUARY 4, 1893

January 21, 2014

Jerrold Bridges, Executive Director
Madison County Council of Governments
16 E. 9th Street
Anderson, Indiana 46016

RE: Brownfields Grant Application

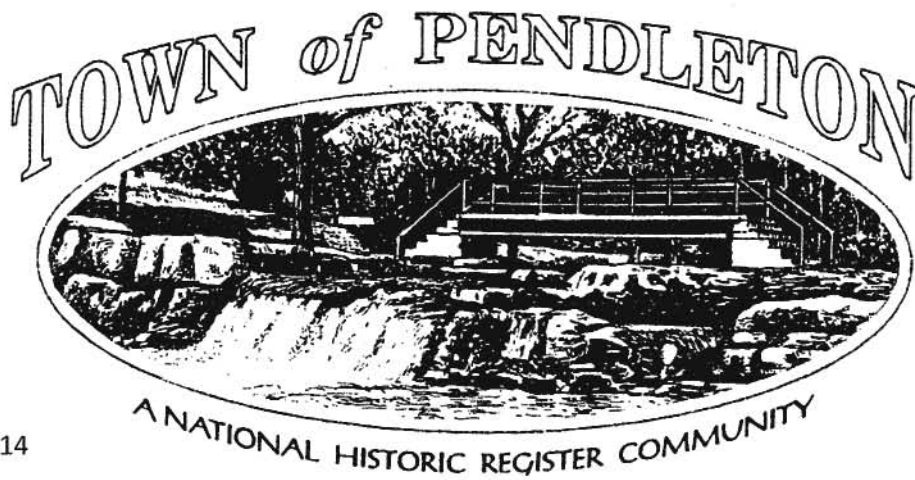
Mr. Bridges:

The City of Alexandria recognizes the need to identify and assess vacant industrial and potential brownfield sites throughout our community. These sites have sat vacant far too long and pose safety and health risks that need to be addressed. We are happy to support your effort and be part of the planning team. In addition to be part of the project, we are willing to provide you with an in-kind contribution towards any match or leveraging requirements of the grant. Our Building Commissioner, Bob Rogers, is willing to participate in planning sessions and site identification as well as host public input and education meetings. The estimated value of his contribution is \$265.60. This is based on a total contribution of 20 hours at \$13.28 per hour.

We look forward to your successful grant application and beginning the process of returning these properties to an active role in our community. Please contact me should you have any questions.

Sincerely,

Jack Woods, Mayor
City of Alexandria



January 14, 2014

Jerrold Bridges, Executive Director
Madison County Council of Governments
16 East 9th Street
Anderson, IN 46016

RE: United States Environmental Protection Agency Brownfields Assessment Grant Application

Dear Mr. Bridges:

On behalf of the Town of Pendleton, we wish to express our support for the United States Environmental Protection Agency Brownfields Assessment Grant application you will be submitting on behalf of the Madison County Council of Governments.

We believe that addressing brownfield issues will have a positive impact on our Community, on Madison County, and the entire State of Indiana. It is time to begin the steps necessary to assess vacant sites that have long been ignored due to perceived environmental hazards. We applaud your efforts to secure the critical funding necessary to identify sites and create a vision for redevelopment of our communities. As further commitment to the brownfield project, the Town of Pendleton is willing to provide an in-kind donation of \$5,000. We propose the in-kind donation be comprised of staff time from the Town Manager, Tim McClintick and the Town Building and Public Works Project Co-ordinator, Mike Guard. Mr. McClintick's time is valued at \$40.00 per hour for 50 hours and Mr. Guard's time is valued at \$30 per hour for 100 hours.

There are numerous examples of brownfield success stories in Indiana and we would like to add Madison County to the list. We look forward to working with you in this endeavor.

Sincerely,

A handwritten signature in cursive script that reads "Robert Jones".

Robert Jones
Pendleton Town Council President

100 W. STATE ST. P.O. BOX 230
PENDLETON, IN 46064 (765) 778-2173



ANDERSON / MADISON COUNTY ASSOCIATION OF REALTORS®, INC.

205 West Eleventh Street, Suite I
Anderson, Indiana 46016
Telephone (765) 649-8106
Fax (765) 642-0266

January 14, 2014

Mr. Jerrold Bridges, Executive Director
Madison County Council of Governments
16 E. 9th Street
Anderson, IN 46016

Mr. Bridges:

It has come to my attention that the Madison County Council of Governments (MCCOG) is applying for the US EPA funds to assess the environmental conditions of brownfield properties across Madison County. As the Executive Director for the Anderson/Madison County Association of Realtors (AMCAR), I can attest to the negative impacts brownfield sites have on our ability to attract top tier buyers and businesses to areas with abandoned or vacant buildings that may be impacted by environmental contamination. Abandoned or underutilized properties that are in poor condition can be found throughout Madison County. By determining if contamination is present and to what extent, these grant funds will help eliminate one major barrier to redevelopment of brownfields, the fear of the unknown. Municipalities, developers and businesses cannot implement solutions to address environmental problems until the extent is clearly defined.

AMCAR is a realtor trade organization that seeks to provide its members with the resources to successfully conduct real estate transactions in Madison County. In support of your application and leveraging of additional community resources, AMCAR is willing to provide brownfields education/training sessions to local realtors to teach them how environmental issues can impact property transactions and how the Assessment Grant can be used to support these transactions. The total leveraged contribution will be approximately \$1,000.00. This equates to 50 hours at \$20.00 per hour.

I look forward to working with you and learning more about your efforts to develop a long term strategy to address brownfields in our communities and returning these properties to an active role in the economic stability of our County.

Respectfully,

Patty Kuhn
Executive Officer
Anderson/Madison County Association of Realtors



Corporation for
Economic Development

Anderson / Madison County, Indiana

2701 Enterprise Dr. Suite 100 • Anderson, IN 46013 • (765)642-1860 • www.cedanderson.com

Jerrold Bridges, Executive Director
Madison County Council of Governments
16 E. 9th St.
Anderson, IN 46016

January 14th, 2014

Mr. Bridges:

Thank you for including the Corporation for Economic Development (CED) in your efforts to identify and address brownfield properties within Madison County. CED is a county-wide organization dedicated to the retention and expansion of existing businesses, attraction of new businesses, and improvement of economic conditions in Madison County.

Our communities' needs are great. CED strongly supports the Madison County Council of Governments' efforts to provide brownfield assistance and resources to communities across Madison County. At a time when many of our communities are facing extreme budget deficits, it is not economically feasible for most communities to allocate the financial resources necessary to take on brownfield challenges on their own. However, there is a dire need across all of our communities to redevelop unused, dilapidated commercial and industrial properties. As an economic development organization CED realizes that responsible brownfield redevelopment can transform environmentally impaired properties into productive uses that can result in several benefits to communities. These benefits include; improved public health and safety, economic growth and increased local employment opportunities, revitalized neighborhoods, increased local tax revenues, decreased development cost when existing infrastructure is utilized.

Our issues are county wide. There are brownfields in every community in Madison County. Although some communities have been affected more than others there are former gas stations, auto service stations and manufacturing businesses of various sizes located across Madison County.

Our concerns are deep. The redevelopment of brownfield properties in Madison County will not only have public health, environmental and economic benefits, but will undoubtedly have a positive psychological impact on communities as well. There is a part of the success of a community that cannot be measured by conventional economic metrics - the sense of self worth as a community. Vacant blighted properties often serve as a symbol of decay, hopelessness and looming failure as a community.

Our commitment is strong. If this grant proposal is not approved, we will continue to work on brownfield issues and we will resolve them. However, without the financial and structural support this grant will provide, the scale and timetable of our efforts will be greatly diminished, not from a lack of commitment and vision, but from a lack of resources.

As our commitment of support and to assist MCCOG leverage local community resources, CED will educate local real estate brokers, developers, and bankers about the steps necessary to redevelop brownfields and the availability of grant funds. CED will also support the marketing of assessed brownfields to area businesses and developers. CED estimates spending 20 hours for brownfields education work at \$50 per hour. This is approximately \$1,000 in leveraged funds contributed to the project. I am confident that the transformation of brownfield sites into attractive development properties will result in increased opportunities to attract new businesses to our communities.

Sincerely,

Rob Sparks, Executive Director
Corporation for Economic Development



ANDERSON / MADISON COUNTY ASSOCIATION OF REALTORS®, INC.

205 West Eleventh Street, Suite I
Anderson, Indiana 46016
Telephone (765) 649-8106
Fax (765) 642-0266

January 14, 2014

Mr. Jerrold Bridges, Executive Director
Madison County Council of Governments
16 E. 9th Street
Anderson, IN 46016

Mr. Bridges:

It has come to my attention that the Madison County Council of Governments (MCCOG) is applying for the US EPA funds to assess the environmental conditions of brownfield properties across Madison County. As the Executive Director for the Anderson/Madison County Association of Realtors (AMCAR), I can attest to the negative impacts brownfield sites have on our ability to attract top tier buyers and businesses to areas with abandoned or vacant buildings that may be impacted by environmental contamination. Abandoned or underutilized properties that are in poor condition can be found throughout Madison County. By determining if contamination is present and to what extent, these grant funds will help eliminate one major barrier to redevelopment of brownfields, the fear of the unknown. Municipalities, developers and businesses cannot implement solutions to address environmental problems until the extent is clearly defined.

AMCAR is a realtor trade organization that seeks to provide its members with the resources to successfully conduct real estate transactions in Madison County. In support of your application and leveraging of additional community resources, AMCAR is willing to provide brownfields education/training sessions to local realtors to teach them how environmental issues can impact property transactions and how the Assessment Grant can be used to support these transactions. The total leveraged contribution will be approximately \$1,000.00. This equates to 50 hours at \$20.00 per hour.

I look forward to working with you and learning more about your efforts to develop a long term strategy to address brownfields in our communities and returning these properties to an active role in the economic stability of our County.

Respectfully,

Patty Kuhn
Executive Officer
Anderson/Madison County Association of Realtors



January 14, 2014

Jerrold Bridges
Executive Director
Madison County Council of Governments
16 East 9th Street
Anderson, IN 46016

Madison County
Community Health
Centers, Inc.

1547 Ohio Avenue
P.O. Box 349
Anderson, IN 46015

Pho: 765.641.0255
Fax: 765.641.0256
www.mochc.org

President and CEO

Anthony J. Malone
Pho: 765.641.0255 ext 241
amalone@mochc.org

Board Chair

Rosetta Minnefield


Mr. Bridges:

I am writing this letter to express my full support for the Madison County Council of Governments' efforts to address public health concerns and redevelopment challenges posed by brownfield sites throughout the County. I understand that the Council of Governments is pursuing a grant to perform site assessments at locations with suspected environmental contamination. This funding will directly benefit Madison County's efforts to eliminate potential health hazards and transform some of the area's most blighted properties into community assets.

Madison County's communities are rich in history, culture and industry. Currently, Madison County is in a state of transition, moving from a predominantly manufacturing based economy to a more diverse knowledge based economy. Madison County's proximity to Indianapolis and some of the state's top higher learning institutions makes it an ideal location for a wide range of technology companies to locate and grow their businesses. However, there are legacies left behind from the County's historic manufacturing days. These sites include the former General Motors properties and several other former automotive component manufacturing sites scattered across the County. Many of these properties abut residential areas and, over the span of many decades, residents could have been exposed to potential environmental risks. Our industrial legacy has created a need for redevelopment efforts in order to improve our region's economy, strengthen neighborhoods, and revitalize areas for future redevelopment.

We are currently working on a plan to transform the county's current health environmental from a disparity to compliance. Our focus will be on diabetes, addictions, nutrition and diet, active lifestyles, and education and awareness. As we move further into our project, we are hoping that you can be a partner with us as well.

Sincerely,



Mr. Anthony Malone, President/CEO
Madison Co. community Health Center

HOPE. TRUST. HEALING.



Corporation for
Economic Development

Anderson / Madison County, Indiana

2701 Enterprise Dr. Suite 100 • Anderson, IN 46013 • (765)642-1860 • www.cedanderson.com

Jerrold Bridges, Executive Director
Madison County Council of Governments
16 E. 9th St.
Anderson, IN 46016

January 14th, 2014

Mr. Bridges:

Thank you for including the Corporation for Economic Development (CED) in your efforts to identify and address brownfield properties within Madison County. CED is a county-wide organization dedicated to the retention and expansion of existing businesses, attraction of new businesses, and improvement of economic conditions in Madison County.

Our communities' needs are great. CED strongly supports the Madison County Council of Governments' efforts to provide brownfield assistance and resources to communities across Madison County. At a time when many of our communities are facing extreme budget deficits, it is not economically feasible for most communities to allocate the financial resources necessary to take on brownfield challenges on their own. However, there is a dire need across all of our communities to redevelop unused, dilapidated commercial and industrial properties. As an economic development organization CED realizes that responsible brownfield redevelopment can transform environmentally impaired properties into productive uses that can result in several benefits to communities. These benefits include; improved public health and safety, economic growth and increased local employment opportunities, revitalized neighborhoods, increased local tax revenues, decreased development cost when existing infrastructure is utilized.

Our issues are county wide. There are brownfields in every community in Madison County. Although some communities have been affected more than others there are former gas stations, auto service stations and manufacturing businesses of various sizes located across Madison County.

Our concerns are deep. The redevelopment of brownfield properties in Madison County will not only have public health, environmental and economic benefits, but will undoubtedly have a positive psychological impact on communities as well. There is a part of the success of a community that cannot be measured by conventional economic metrics - the sense of self worth as a community. Vacant blighted properties often serve as a symbol of decay, hopelessness and looming failure as a community.

Our commitment is strong. If this grant proposal is not approved, we will continue to work on brownfield issues and we will resolve them. However, without the financial and structural support this grant will provide, the scale and timetable of our efforts will be greatly diminished, not from a lack of commitment and vision, but from a lack of resources.

As our commitment of support and to assist MCCOG leverage local community resources, CED will educate local real estate brokers, developers, and bankers about the steps necessary to redevelop brownfields and the availability of grant funds. CED will also support the marketing of assessed brownfields to area businesses and developers. CED estimates spending 20 hours for brownfields education work at \$50 per hour. This is approximately \$1,000 in leveraged funds contributed to the project. I am confident that the transformation of brownfield sites into attractive development properties will result in increased opportunities to attract new businesses to our communities.

Sincerely,

Rob Sparks, Executive Director
Corporation for Economic Development

**MADISON COUNTY
COMMUNITY
FOUNDATION
INCORPORATED**

33 W. Tenth St. • Suite 600
P.O. Box 1056
Anderson, Indiana 46015-1056

January 14, 2014

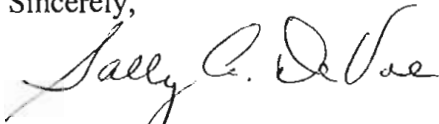
Jerrold Bridges
Executive Director
Madison County Council of Governments
16 East 9th Street
Anderson, IN 46016

Dear Mr. Bridges:

For 20 years, the Madison County Community Foundation has worked to enhance the quality of life for every citizen of Madison County by attracting charitable gifts, making philanthropic grants, providing responsible financial stewardship and community leadership. Over the past two decades, we have built assets that have allowed us to contribute ten million dollars to Madison County, impacting arts and culture, education, health and human services, economic development, and civic affairs.

We feel as though our work to enhance quality of life aligns with the efforts you are undertaking to secure funding from the U.S. EPA to conduct a county-wide inventory and assessment of brownfield sites. Presently, brownfield sites from Madison County's industrial past are standing in the way of future redevelopment. The legacy of corporate disinvestment that resulted in these sites has left a lingering effect that has negatively impacted the citizens of Madison County in ways as varied as educational attainment and economic insecurity. A county wide inventory of the brownfield sites is a critical first step in reversing this disinvestment trend. A countywide inventory and assessment of brownfield sites is a project that is a critical step on the path of creating an attractive community poised to grown into the future.

Sincerely,



Sally A. DeVoe
Executive Director

Telephone: 765-644-0002
Fax: 765-644-3392
E-mail: mccf32in@aol.com
www.madisonccf.org

Areas Affected by Project (Cities, Counties, States, etc.)

State: Indiana

County: Madison County

Cities: Anderson, Elwood, Alexandria, Pendleton

Appendix 3 Other Factors Checklist

Name of Applicant: Madison county Council of Governments

Please identify (with an **X**) which, if any of the below items apply to your community or your project as described in your proposal. To be considered for an Other Factor, you must include the page number where each applicable factor is discussed in your proposal. EPA will verify these disclosures prior to selection and may consider this information during the selection process. If this information is not clearly discussed in your narrative proposal or in any other attachments, it will not be considered during the selection process.

	Other Factor	Page #
	Community population is 10,000 or less	
	Federally recognized Indian tribe	
	United State territory	
	Applicant will assist a Tribe or territory	
	Targeted brownfield sites are impacted by mine-scarred land	
	Targeted brownfield sites are contaminated with controlled substances	
	Recent natural disaster(s) (2006 or later) occurred within community, causing significant community economic and environmental distress	
X	Project is primarily focusing on Phase II assessments.	5,7,8
X	Applicant demonstrates firm leveraging commitments for facilitating brownfield project completion by identifying amounts and contributors of funding in the proposal and have included documentation	8,9, Attachments
X	Community experienced manufacturing plant closure(s) (2008 or later) tied to the targeted brownfield sites or project area, including communities experiencing auto plant closures due to bankruptcy or economic disruptions.	1
	Recent (2008 or later) significant economic disruption (unrelated to a natural disaster or manufacturing/auto plant closure) has occurred within community, resulting in a significant percentage loss of community jobs and tax base.	
	Applicant is a recipient of an EPA Brownfields Area-Wide Planning grant	
X	Community is implementing green remediation plans.	13
	Climate Change	

Application for Federal Assistance SF-424

* 1. Type of Submission:

- ☐ Preapplication
☒ Application
☐ Changed/Corrected Application

* 2. Type of Application:

- ☒ New
☐ Continuation
☐ Revision

* If Revision, select appropriate letter(s):

* Other (Specify):

* 3. Date Received:

01/22/2014

4. Applicant Identifier:

5a. Federal Entity Identifier:

351174875

5b. Federal Award Identifier:

State Use Only:

6. Date Received by State:

7. State Application Identifier:

8. APPLICANT INFORMATION:

* a. Legal Name:

Madison County Council of Governments

* b. Employer/Taxpayer Identification Number (EIN/TIN):

0002012189

* c. Organizational DUNS:

6024331330000

d. Address:

* Street1:

16 East 9th Street

Street2:

* City:

Anderson

County/Parish:

* State:

IN: Indiana

Province:

* Country:

USA: UNITED STATES

* Zip / Postal Code:

46016-1181

e. Organizational Unit:

Department Name:

Division Name:

f. Name and contact information of person to be contacted on matters involving this application:

Prefix:

Mr .

* First Name:

Allan

Middle Name:

* Last Name:

Henderson

Suffix:

Title:

Planning Manager

Organizational Affiliation:

Planning Manager

* Telephone Number:

765-641-9482

Fax Number:

765-641-9486

* Email:

ahenderson@mccog.net

Application for Federal Assistance SF-424

* 9. Type of Applicant 1: Select Applicant Type:

E: Regional Organization

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

* 10. Name of Federal Agency:

Environmental Protection Agency

11. Catalog of Federal Domestic Assistance Number:

66.818

CFDA Title:

Brownfields Assessment and Cleanup Cooperative Agreements

* 12. Funding Opportunity Number:

EPA-OSWER-OBLR-13-05

* Title:

FY14 Guidelines for Brownfields Assessment Grants

13. Competition Identification Number:

NONE

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

FY 2014_EPA_Assessment_Grant_MCCOG_Areas_Af

Add Attachment

Delete Attachment

View Attachment

* 15. Descriptive Title of Applicant's Project:

EPA BROWNFIELD ASSESSMENT OF HAZARDOUS SUBSTANCES AND PETROLEUM SITES MCCOG'S PROPOSAL

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424**16. Congressional Districts Of:*** a. Applicant * b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

17. Proposed Project:* a. Start Date: * b. End Date: **18. Estimated Funding (\$):**

* a. Federal	<input type="text" value="400,000.00"/>
* b. Applicant	<input type="text" value="35,000.00"/>
* c. State	<input type="text" value="0.00"/>
* d. Local	<input type="text" value="8,228.80"/>
* e. Other	<input type="text" value="2,000.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="445,228.80"/>

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- ☒ a. This application was made available to the State under the Executive Order 12372 Process for review on .
- ☐ b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- ☐ c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**☐ Yes ☒ No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

21. *By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

☒ ** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:

Prefix: * First Name:

Middle Name:

* Last Name:

Suffix:

* Title: * Telephone Number: Fax Number: * Email: * Signature of Authorized Representative: * Date Signed:

BUDGET INFORMATION - Non-Construction Programs

OMB Number: 4040-0006
Expiration Date: 06/30/2014

SECTION A - BUDGET SUMMARY

Grant Program Function or Activity (a)	Catalog of Federal Domestic Assistance Number (b)	Estimated Unobligated Funds		New or Revised Budget		
		Federal (c)	Non-Federal (d)	Federal (e)	Non-Federal (f)	Total (g)
1. Task 1: Programmatic Costs	66.818	\$	\$	7,100.00	10,000.00	17,100.00
2. Task 2: Community Outreach	66.818			8,000.00	10,228.80	18,228.80
3. Task 3: Site Inventory	66.818			2,800.00	25,000.00	27,800.00
4. Task 4: Site Assessment & Cleanup Planning	66.818			382,100.00	0.00	382,100.00
5. Totals		\$	\$	400,000.00	45,228.80	445,228.80

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SECTION B - BUDGET CATEGORIES

6. Object Class Categories	GRANT PROGRAM, FUNCTION OR ACTIVITY				Total (5)
	(1) Task 1: Programmatic Costs	(2) Task 2: Community Outreach	(3) Task 3: Site Inventory	(4) Task 4: Site Assessment & Cleanup Planning	
a. Personnel	\$ 13,500.00	\$ 10,228.80	\$ 15,000.00	\$	\$ 38,728.80
b. Fringe Benefits					
c. Travel	3,600.00		800.00		4,400.00
d. Equipment			5,000.00		5,000.00
e. Supplies		1,000.00	5,000.00		6,000.00
f. Contractual		7,000.00	2,000.00	382,100.00	391,100.00
g. Construction					
h. Other					
i. Total Direct Charges (sum of 6a-6h)	17,100.00	18,228.80	27,800.00	382,100.00	\$ 445,228.80
j. Indirect Charges					\$
k. TOTALS (sum of 6i and 6j)	\$ 17,100.00	\$ 18,228.80	\$ 27,800.00	\$ 382,100.00	\$ 445,228.80
7. Program Income	\$	\$	\$	\$	\$

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SECTION C - NON-FEDERAL RESOURCES					
(a) Grant Program		(b) Applicant	(c) State	(d) Other Sources	(e)TOTALS
8.	Task 1: Programmatic Costs	\$ 10,000.00	\$	\$	\$ 10,000.00
9.	Task 2: Community Outreach			10,228.80	10,228.80
10.	Task 3: Site Inventory	25,000.00			25,000.00
11.	Task 4: Site Assessment & Cleanup Planning				
12. TOTAL (sum of lines 8-11)		\$ 35,000.00	\$	\$ 10,228.80	\$ 45,228.80

SECTION D - FORECASTED CASH NEEDS					
	Total for 1st Year	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
13. Federal	\$	\$	\$	\$	\$
14. Non-Federal	\$				
15. TOTAL (sum of lines 13 and 14)	\$	\$	\$	\$	\$

SECTION E - BUDGET ESTIMATES OF FEDERAL FUNDS NEEDED FOR BALANCE OF THE PROJECT					
(a) Grant Program		FUTURE FUNDING PERIODS (YEARS)			
		(b)First	(c) Second	(d) Third	(e) Fourth
16.	Task 1: Programmatic Costs	\$	\$	\$	\$
17.	Task 2: Community Outreach				
18.	Task 3: Site Inventory				
19.	Task 4: Site Assessment & Cleanup Planning				
20. TOTAL (sum of lines 16 - 19)		\$	\$	\$	\$

SECTION F - OTHER BUDGET INFORMATION	
21. Direct Charges:	22. Indirect Charges:
23. Remarks:	

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